# **AUDITED FINANCIAL STATEMENTS**

FOR THE YEAR ENDED JUNE 30, 2023

# AUDITED FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2023

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#### **Independent Auditor's Report**

To the Honorable Mayor and Town Council Town of Franklin, North Carolina

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Town of Franklin, North Carolina, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the report of the other auditors, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Town of Franklin, North Carolina, as of June 30, 2023, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the Town of Franklin ABC Board, which represents 80%, 77% and 96%, respectively, of the assets, net position, and revenues of the discretely presented component units as of June 30, 2023, and the respective changes in financial position, and where applicable, cash flows thereof for the year then ended. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Town of Franklin ABC Board, is based solely on the report of the other auditors.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Town, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions. The financial statements of the Town of Franklin ABC Board were not audited in accordance with *Government Auditing Standards*.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the Town's internal control. Accordingly, no such opinion is
  expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, the Other Post-Employment Benefits' Schedule of Changes in the Total OPEB Liability and Related Ratios, the Local Governmental Employees' Retirement System's Schedules of the Proportionate Share of the Net Pension Liability (Asset) and Contributions, and the Law Enforcement Officers' Special Separation Allowance Schedules of the Changes in Total Pension Liability and Total Pension Liability as a Percentage of Covered Employee Payroll be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and the other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Franklin's basic financial statements. The combining and individual fund financial statements, budgetary schedules, other schedules, and the Tourism Development Authority schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied to the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and the other auditors. In our opinion, based on our audit and the report of the other auditors, the combining and individual fund financial statements, budgetary schedules, other schedules, and the Tourism Development Authority schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 27, 2023 on our consideration of the Town of Franklin's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance, and the results of that testing, and not to provide an opinion on the effectiveness of the Town of Franklin's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town of Franklin's internal control over financial reporting and compliance.

Martin Starnes & associated, CPas, P.a.

Martin Starnes & Associates, CPAs, P.A. Hickory, North Carolina September 27, 2023



## Management's Discussion and Analysis

As management of the Town of Franklin, we offer readers of the Town of Franklin's financial statements this narrative overview and analysis of the financial activities of the Town of Franklin for the fiscal year ended June 30, 2023. We encourage readers to read the information presented here in conjunction with additional information that we have furnished in the Town's financial statements, which follow this narrative.

## **Financial Highlights**

- The assets and deferred outflows of the Town of Franklin exceeded its liabilities and deferred inflows at the close of the fiscal year by \$38,725,586 (*net position*). For the Franklin Tourism Development Authority ("TDA"), the assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources by \$256,337.
- The government's total net position increased by \$3,960,218, due to an increase in governmental net position and an increase in business-type activities net position. The TDA's total net position decreased by \$49,385.
- As of the close of the current fiscal year, the Town of Franklin's General Fund reported total ending fund balance of \$8,200,469, an increase of \$2,225,076, in comparison with the prior year. Approximately 16.54% of this total amount, or \$1,356,409, is restricted.
- At the end of the current fiscal year, available fund balance for the General Fund was \$7,481,920, or 146.86 percent, of total General Fund expenditures.
- The Town of Franklin's total debt decreased by \$738,502 during the current fiscal year.

#### **Overview of the Financial Statements**

This discussion and analysis are intended to serve as an introduction to the Town of Franklin's basic financial statements. The Town's basic financial statements consist of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements (see Figure 1). The basic financial statements present two different views of the Town through the use of government-wide statements and fund financial statements. In addition to the basic financial statements, this report contains other supplemental information that will enhance the reader's understanding of the financial condition of the Town of Franklin.

# **Required Components of Annual Financial Report** Figure 1 Management's Basic Discussion and Financial Analysis Statements Government-Wide Notes to the Fund Financial Financial Financial Statements Statements Statements

#### **Basic Financial Statements**

Summary

The first two statements (Exhibits A and B) in the basic financial statements are the **government-wide financial statements**. They provide both short and long-term information about the Town's financial status.

Detail

The next statements (Exhibits C through I) are **fund financial statements**. These statements focus on the activities of the individual parts of the Town's government. These statements provide more detail than the government-wide statements. There are three parts to the fund financial statements: 1) the governmental funds statements, 2) the budgetary comparison statements, and 3) the proprietary fund statements.

The next section of the basic financial statements is the **notes**. The notes to the financial statements explain in detail some of the data contained in those statements. After the notes, supplemental information is provided to show details about the Town's individual funds. Budgetary information required by the General Statutes also can be found in this part of the statements.

#### **Government-Wide Financial Statements**

The government-wide financial statements are designed to provide the reader with a broad overview of the Town's finances, similar in format to a financial statement of a private-sector business. The government-wide statements provide short and long-term information about the Town's financial status as a whole.

The two government-wide statements report the Town's net position and how they have changed. Net position is the difference between the Town's total assets and deferred outflows of resources and total liabilities and deferred inflows of resources. Measuring net position is one way to gauge the Town's financial condition.

The government-wide statements are divided into three categories: 1) governmental activities, 2) business-type activities, and 3) component unit. The governmental activities include most of the Town's basic services such as general government, public safety, transportation, and cultural and recreation. Property taxes and state and federal grant funds finance most of these activities. The business-type activities are those that the Town charges customers to provide. These include the water and sewer services offered by the Town of Franklin. The final category is the component units, of which the Town has two. The Town of Franklin Tourism Development Authority is considered a component unit of the Town because the Town exercises control over the Board by appointing its members and because the Board is required to expend the local occupancy taxes promoting travel and tourism for the Town. Although legally separate from the Town, the Town of Franklin ABC Board is important to the Town, because the Town exercises control over the Board by appointing its members and because the Board is required to distribute its profits to the Town. Financial information for these *component units* is reported separately from the financial information presented for the primary government itself.

The government-wide financial statements are on Exhibits A and B of this report.

#### **Fund Financial Statements**

The fund financial statements (see Figure 1) provide a more detailed look at the Town's most significant activities. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town of Franklin, like all other governmental entities in North Carolina, uses fund accounting to ensure and reflect compliance (or non-compliance) with finance-related legal requirements, such as the General Statutes or the Town's budget ordinance. All of the funds of the Town of Franklin can be divided into two categories: governmental funds and proprietary funds.

Governmental Funds. Governmental funds are used to account for those functions reported as governmental activities in the government-wide financial statements. Most of the Town's basic services are accounted for in governmental funds. These funds focus on how assets can readily be converted into cash flow in and out and what monies are left at year-end that will be available for spending in the next year. Governmental funds are reported using an accounting method called *modified accrual accounting*, which provides a short-term spending focus. As a result, the governmental fund financial statements give the reader a detailed short-term view that helps him or her determine if there are more or less financial resources available to finance the Town's programs. The relationship between government activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is described in a reconciliation that is a part of the fund financial statements.

The Town of Franklin adopts an annual budget for its General Fund, as required by the General Statutes. The budget is a legally adopted document that incorporates input from the citizens of the Town, the management of the Town, and the decisions of the Town Council about which services to provide and how to pay for them. It also authorizes the Town to obtain funds from identified sources to finance these current period activities. The budgetary statement provided for the General Fund demonstrates how well the Town complied with the budget ordinance and whether or not the Town succeeded in providing the services as planned when the budget was adopted. The budgetary comparison statement uses the budgetary basis of accounting and is presented using the same format, language, and classifications as the legal budget document. The statement shows four columns: 1) the original budget as adopted by the Town Council; 2) the final budget as amended by the Town Council; 3) the actual resources, charges to appropriations, and ending balances in the General Fund; and 4) the difference or variance between the final budget and the actual resources and charges. To account for the difference between the budgetary basis of accounting and the modified accrual basis, a reconciliation showing the differences in the reported activities is shown at the end of the budgetary statement.

**Proprietary Funds.** The Town of Franklin has one proprietary fund. *Enterprise funds* are used to report the same functions presented as business-type activities in the government-wide financial statements. The Town of Franklin uses enterprise funds to account for its water and sewer activity. These funds are the same as those functions shown in the business-type activities in the Statement of Net Position and the Statement of Activities.

#### **Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements begin on page 27 of this report.

#### Other Information

In addition to the basic financial statements and the accompanying notes, this report includes certain required supplementary information concerning the Town of Franklin's progress in funding its obligation to provide pension benefits to its employees. Required supplementary information can be found beginning on page 70 of this report.

#### **Interdependence with Other Entities**

The Town depends on financial resources flowing from or associated with both the federal government and the State of North Carolina. Because of this dependency, the Town is subject to changes in specific flows of intergovernmental revenues based on modifications to federal and state laws and federal and state appropriations.

#### **Government-Wide Financial Analysis**

#### **Town of Franklin's Net Position**

Figure 2

		Governmental Activities		ss-Type vities	Total		
	2023	2022	2023	2022	2023	2022	
Assets:							
Current and other assets	\$ 9,504,564	\$ 6,972,913	\$ 9,610,547	\$ 8,399,430	\$ 19,115,111	\$ 15,372,343	
Capital assets	7,022,898	7,050,177	24,227,447	23,935,208	31,250,345	30,985,385	
Total assets	16,527,462	14,023,090	33,837,994	32,334,638	50,365,456	46,357,728	
Deferred Outflows of Resources	1,433,487	1,329,642	645,730	540,605	2,079,217	1,870,247	
Liabilities:							
Long-term liabilities							
outstanding	4,413,868	4,059,441	7,330,802	7,528,769	11,744,670	11,588,210	
Other liabilities	1,208,044	840,831	219,991	180,549	1,428,035	1,021,380	
Total liabilities	5,621,912	4,900,272	7,550,793	7,709,318	13,172,705	12,609,590	
Deferred Inflows of Resources	420,040	669,812	126,342	347,294	546,382	1,017,106	
Net Position:							
Net investment in capital assets	6,494,138	6,383,199	18,327,830	17,441,288	24,821,968	23,824,487	
Restricted	1,356,409	1,038,262	-	-	1,356,409	1,038,262	
Unrestricted	4,068,450	2,361,187	8,478,759	7,541,432	12,547,209	9,902,619	
Total net position	\$ 11,918,997	\$ 9,782,648	\$ 26,806,589	\$ 24,982,720	\$ 38,725,586	\$ 34,765,368	

As noted earlier, net position may serve, over time, as one useful indicator of a government's financial condition. The assets and deferred outflows of the Town of Franklin exceeded liabilities and deferred inflows by \$38,725,586 as of June 30, 2023. The Town's net position increased by \$3,960,218 for the fiscal year ended June 30, 2023. However, the largest portion (64%) reflects the Town's net investment in capital assets (e.g. land, construction in progress, buildings, improvements, equipment, vehicles, furniture, infrastructure, and distribution systems). The Town of Franklin uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Town of Franklin's net investment in its capital assets is reported net of the outstanding related debt, the resources needed to repay that debt must be provided by other sources, since the capital assets cannot be used to liquidate these liabilities. An additional portion of the Town of Franklin's net position \$1,356,409, represents resources that are subject to external restrictions on how they may be used. The remaining balance of \$12,547,209 is unrestricted.

At June 30, 2023, all of the TDA's net position is restricted for tourism activity, except for \$16,575, which is restricted for stabilization by state statute. Ending net position for the TDA was \$256,337.

The following aspect of the Town's financial operations positively influenced the total unrestricted governmental net position:

• Continued diligence in the collection of property taxes, an increase in sales & use taxes, and general charges for services. The town adopted a balanced budget.

# Town of Franklin's Changes in Net Position Figure 3

		Govern	me	ntal		Busine	ss-]	Гуре				
		Activ	itie	S		Activ	vitie	es	_	To	tal	
		2023	_	2022	_	2023		2022		2023		2022
Revenues:												
Program revenues:												
Charges for services	\$	336,157	\$	54,986	\$	4,827,973	\$	5,023,344	\$	5,164,130	\$	5,078,330
Operating grants		611,133		283,618		43,464		50,191		654,597		333,809
Capital grants		221,592		163,244		-		-		221,592		163,244
General revenues:												
Property taxes		2,722,931		2,423,486		-		-		2,722,931		2,423,486
Other taxes		2,119,467		1,660,987		-		-		2,119,467		1,660,987
Miscellaneous		1,358,770		1,226,747		-		-		1,358,770		1,226,747
Investment earnings		200,779	_	7,637	_	81,294		9,634		282,073		17,271
Total revenues	_	7,570,829		5,820,705		4,952,731	_	5,083,169		12,523,560	_	10,903,874
Expenses:												
General government		1,422,911		859,335		_		_		1,422,911		859,335
Public safety		2,663,006		2,961,285		_		_		2,663,006		2,961,285
Transportation		508,248		524,735		_		_		508,248		524,735
Planning and economic		447,284		360,385		_		_		447,284		360,385
Interest on long-term debt		17,731		13,485		_		_		17,731		13,485
Water and sewer		-		-		3,504,162		3,628,933		3,504,162		3,628,933
Total expenses		5,059,180		4,719,225		3,504,162		3,628,933		8,563,342	_	8,348,158
Change in net position before transfers		2,511,649		1,101,480		1,448,569		1,454,236		3,960,218		2,555,716
Transfers		(375,300)		(24,112)		375,300		24,112	_		_	
Change in net position		2,136,349		1,077,368		1,823,869		1,478,348		3,960,218		2,555,716
Net Position: Beginning of year - July 1		9,782,648	_	8,705,280	_	24,982,720	_	23,504,372	_	34,765,368	_	32,209,652
End of year - June 30	\$	11,918,997	\$	9,782,648	\$	26,806,589	\$	24,982,720	\$	38,725,586	\$	34,765,368

**Governmental Activities.** Governmental activities increased the Town's net position by \$2,136,349.

Key elements of this increase are as follows:

• Increases in sales and use tax as well as investment earnings have been major factors in this increase.

**Business-Type Activities.** Business-type activities increased the Town of Franklin's net position by \$1,823,869. Key elements of this increase are as follows:

• Water rate increase of three percent during the current year as well as unrealized project completions due to material costs and supply chain issues.

The TDA had a decrease in net position of \$49,385 during the fiscal year.

Key elements of this decrease are as follows:

• Increases in advertising services provided to the TDA.

## **Financial Analysis of the Town's Funds**

As noted earlier, the Town of Franklin uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds.** The focus of the Town of Franklin's governmental funds is to provide information on near-term inflows, outflows, and balances of usable resources. Such information is useful in assessing the Town of Franklin's financing requirements. Specifically, unassigned fund balance can be a useful measure of a government's net resources available for spending at the end of the fiscal year.

The General Fund is the chief operating fund of the Town of Franklin. At the end of the current fiscal year, the Town of Franklin's fund balance available in the General Fund was \$7,481,920 while total fund balance reached \$8,200,469. The Town currently has an available fund balance of 146.86% of General Fund expenditures, while total fund balance represents 160.97% of General Fund expenditures.

At June 30, 2023, the General Fund of the Town of Franklin reported an increase in fund balance of 37.24% over last year, primarily due to increased revenues in the areas of charges for services, property and sales & use taxes.

General Fund Budgetary Highlights. During the fiscal year, the Town revised the budget on several occasions. Generally, budget amendments fall into one of three categories: 1) amendments made to adjust the estimates that are used to prepare the original budget ordinance once exact information is available; 2) amendments made to recognize new funding amounts from external sources, such as federal and state grants; and 3) increases in appropriations that become necessary to maintain services.

**Proprietary Funds**. The Town of Franklin's proprietary funds provide the same type of information found in the government-wide statements, but in more detail. Unrestricted net position of the Water and Sewer Fund at the end of the fiscal year amounted to \$8,478,759. The total increase in net position for the fund was \$1,823,869. Other factors concerning the finances of the fund have already been addressed in the discussion of the Town of Franklin's business-type activities.

## **Capital Asset and Debt Administration**

Capital Assets. The Town of Franklin's capital assets for its governmental and business—type activities as of June 30, 2023 totals \$31,250,345 (net of accumulated depreciation/amortization). These assets include land, construction in progress, buildings, improvements, equipment, right-to-use lease assets, subscription assets, furnishings and fixtures, vehicles, infrastructure, and water and sewer distribution systems.

# Town of Franklin's Capital Assets (net of depreciation)

Figure 4

	Govern Activ	_		Business-Type Activities			• •	To	otal	
	2023		2022		2023		2022	2023		2022
Land	\$ 3,695,177	\$	3,673,177	\$	1,052,081	\$	1,052,081	\$ 4,747,258	\$	4,725,258
Infrastructure	712,141		724,342		-		-	712,141		724,342
Buildings	1,813,200		1,869,241		1,093,155		1,124,881	2,906,355		2,994,122
Improvements to facilities	39,735		49,254		11,627		14,255	51,362		63,509
Vehicles	388,320		377,933		121,494		133,943	509,814		511,876
Equipment and furniture	301,057		311,168		151,180		181,291	452,237		492,459
Right to use leased assets	25,429		45,062		236,744		10,615	262,173		55,677
Subscription assets	47,839		-		60,896		-	108,735		-
Water and sewer										
distribution systems	_				21,500,270		21,418,142	21,500,270		21,418,142
Total	\$ 7,022,898	\$	7,050,177	\$	24,227,447	\$	23,935,208	\$ 31,250,345	\$	30,985,385

Additional information on the Town's capital assets can be found in Note 2A of the basic financial statements.

Long-Term Debt. As of June 30, 2023, the Town of Franklin had no bonded debt outstanding.

# **Capital Leases and Other Long-Term Liabilities**

Figure 5

		Governmental Activities				Business-Type Activities				Total			
		2023		2022		2023		2022		2023		2022	
Lease liabilities	\$	24,904	\$	44,399	\$	228,752	\$	10,351	\$	253,656	\$	54,750	
Subscription liabilities		47,262		-		58,879		-		106,141		-	
Notes from direct borrowings													
and direct placements		456,594		628,560		5,611,986		6,483,569		6,068,580		7,112,129	
Total OPEB liability		1,400,363		1,548,552		684,140		774,697		2,084,503		2,323,249	
Net pension liability (LGERS)		1,167,165		337,867		685,480		198,432		1,852,645		536,299	
Total pension liability (LEOSSA)		1,168,065		1,359,037		-		-		1,168,065		1,359,037	
Compensated absences	_	149,515	_	141,026	_	61,565	_	61,720	_	211,080	_	202,746	
Total	\$	4,413,868	\$	4,059,441	\$	7,330,802	\$	7,528,769	\$ 1	1,744,670	\$	11,588,210	

# Town of Franklin's Outstanding Debt

The Town of Franklin's total debt decreased by \$738,502 during the past fiscal year as a result of required payments made throughout the year and no new debt issued.

North Carolina General Statutes limit the amount of general obligation debt that a unit of government can issue to 8% of the total assessed value of taxable property located within that government's boundaries. The legal debt margin for the Town of Franklin is \$61,573,806.

Additional information regarding the Town of Franklin's long-term debt can be found in notes to the basic financial statements.

#### **Economic Factors and Next Year's Budgets and Rates**

The following key economic indicators reflect the growth and prosperity of the Town.

• Sales tax revenues have seen substantial growth and water and sewer revenues continue a steady increase due to commercial development in the area. Tourism and related business remain a primary driver for the Town's economy. Investment earnings have seen an increase this year.

## Budget Highlights for the Year Ending June 30, 2024

**Governmental Activities.** The General Fund budget was increased by \$66,067. There was a decrease in the tax rate this year due to a property tax revaluation.

Budgeted expenditures have been maintained at levels consistent with the fiscal year 2022-2023 through item-specific savings while continuing to provide necessary services. Employee benefits remained unchanged. Employee benefit contributions remain the same.

**Business-Type Activities.** Water and sewer rates were increased this current fiscal year based on the detailed water rate study that was completed in fiscal year 2019-2020. The Town has completed work on Phase I of the Water Plant Upgrade and Expansion Project.

### **Requests for Information**

This report is designed to provide an overview of the Town's finances for those with an interest in this area. Questions concerning any of the information found in this report or requests for additional information should be directed to the following: Amie Owens, Town Manager, PO Box 1479, Franklin, North Carolina 28744; phone - 828-524-2516; website - <a href="https://www.franklinnc.com">www.franklinnc.com</a>.

# STATEMENT OF NET POSITION JUNE 30, 2023

		Primary Governme	Component Units					
	Governmental Activities		Total	Town of Franklin ABC Board	Town of Franklin Tourism Development Authority			
Assets:								
Current assets: Cash and cash equivalents	\$ 7,181,02	7 \$ 8,477,375	\$ \$ 15,658,402	\$ 472,487	\$ 241,012			
Certificate of deposit	\$ 7,101,02	0,4//,5/3	5 \$ 15,658,402	101,284	\$ 241,012			
Receivables, net:		-	-	101,264	-			
Taxes	96,158	2	96,158	_	_			
Accounts	463,33		· · · · · · · · · · · · · · · · · · ·		_			
Current portion of	403,33	040,323	1,103,000					
long-term note receivable		- 173,195	173,195	_	_			
Due from other governments	255,218	· · · · · · · · · · · · · · · · · · ·	,	_	_			
Due from primary governments	200,210			_	16,575			
Inventories		- 213,583	213,583	417,111	-			
Prepaid expenses				6,791	_			
Restricted assets -				0,771				
cash and cash equivalents	1,508,830	44,380	1,553,210	-	-			
Total current assets	9,504,564	9,610,547	19,115,111	997,673	257,587			
Non-current assets:								
Capital assets:								
Land and construction in progress	3,695,17	7 1,052,081	4,747,258	-	_			
Other capital assets,	, ,	, ,	, ,					
net of depreciation	3,327,72	23,175,366	26,503,087	23,062	-			
Operating lease right-to-use asset			·	37,404	-			
Total capital assets	7,022,898	24,227,447	31,250,345	60,466				
Total non-current assets	7,022,898	24,227,447	31,250,345	60,466				
Total assets	16,527,462	33,837,994	50,365,456	1,020,735	257,587			
Deferred Outflows of Resources:								
OPEB deferrals	422,35	187,690	610,041	-	-			
Pension deferrals	1,011,130	458,040	1,469,176					
Total deferred outflows of resources	1,433,48	645,730	2,079,217					
Liabilities:								
Current liabilities:								
Accounts payable	174,610			162,011	1,250			
Accrued liabilities	142,089	73,817		-	-			
Due to component unit	16,57		16,575	-	-			
Accrued interest	3,800			-	-			
Advance from grantor	870,970		870,970	-	-			
Liabilities payable from restricted assets:								
		- 44,380	11 290					
Customer deposits	1,208,044			162.011	1,250			
Total current liabilities	1,208,044	1 219,991	1,428,035	162,011	1,230			

# STATEMENT OF NET POSITION JUNE 30, 2023

	F	rimary Governmen	nt	Component Units					
	Governmental Activities	Business-Type Activities	Total	Town of Franklin ABC Board	Town of Franklin Tourism Development Authority				
Long-term liabilities:									
Net pension liability - LGERS	1,167,165	685,480	1,852,645	-	-				
Total pension liability - LEOSSA	1,168,065	-	1,168,065	-	-				
Total OPEB liability	1,400,363	684,140	2,084,503	-	-				
Due within one year	289,234	968,124	1,257,358	7,495	-				
Due in more than one year	389,041	4,993,058	5,382,099	30,171					
Total long-term liabilities	4,413,868	7,330,802	11,744,670	37,666					
Total liabilities	5,621,912	7,550,793	13,172,705	199,677	1,250				
Deferred Inflows of Resources:									
Prepaid taxes	3,693	-	3,693	-	-				
OPEB deferrals	223,659	109,267	332,926	-	-				
Pension deferrals	192,688	17,075	209,763						
Total deferred inflows of resources	420,040	126,342	546,382						
Net Position:									
Net investment in capital assets	6,494,138	18,327,830	24,821,968	23,062	-				
Restricted for:									
Stabilization by state statute	718,549	-	718,549	-	16,575				
Streets	563,990	-	563,990	-	-				
Public safety	73,870	-	73,870	-	-				
Other purposes	-	-	-	127,519	239,762				
Unrestricted	4,068,450	8,478,759	12,547,209	707,881					
Total net position	\$ 11,918,997	\$ 26,806,589	\$ 38,725,586	\$ 858,462	\$ 256,337				



# STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2023

		_	Program Revenues							
	 Expenses	Charges for Services		Operating Grants and Contributions		G	Capital rants and ntributions			
Functions/Programs:										
<b>Primary Government:</b>										
<b>Governmental Activities:</b>										
General government	\$ 1,422,911	\$	327,166	\$	528,075	\$	-			
Public safety	2,663,006		8,991		83,058		84,170			
Transportation	508,248		-		-		137,422			
Planning and economic	447,284		-		-		-			
Interest on long-term debt	17,731		-		-		-			
Total governmental activities	 5,059,180		336,157		611,133		221,592			
<b>Business-Type Activities:</b>										
Water and sewer	 3,504,162		4,827,973		43,464					
Total primary government	\$ 8,563,342	\$	5,164,130	\$	654,597	\$	221,592			
Component Units:										
ABC Board	\$ 4,298,735	\$	4,336,452	\$	-	\$	-			
Tourism Development Authority	 252,619		197,494							
Total component units	\$ 4,551,354	\$	4,533,946	\$		\$				

# STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2023

Net (Expense) Revenue and Changes in Net Position

	P	Primary Governmen	Component Units					
	Governmental Activities	Business-Type Activities	Total	Town of Franklin ABC Board	Town of Franklin Tourism Development Authority			
Functions/Programs:								
Primary Government:								
<b>Governmental Activities:</b>								
General government	\$ (567,670)	\$ -	\$ (567,670)					
Public safety	(2,486,787)	-	(2,486,787)					
Transportation	(370,826)	-	(370,826)					
Planning and economic	(447,284)	-	(447,284)					
Interest on long-term debt	(17,731)		(17,731)					
Total governmental activities	(3,890,298)		(3,890,298)					
<b>Business-Type Activities:</b>								
Water and sewer		1,367,275	1,367,275					
Total primary government	(3,890,298)	1,367,275	(2,523,023)					
<b>Component Units:</b>								
ABC Board				\$ 37,717	\$ -			
Tourism Development Authority					(55,125)			
Total component units				37,717	(55,125)			
General Revenues:								
Taxes:								
Property taxes, levied for								
general purposes	2,722,931	-	2,722,931	-	-			
Other taxes and licenses	2,119,467	-	2,119,467	-	-			
Local option sales tax	1,358,770	-	1,358,770	-	-			
Miscellaneous revenues	-	-	-	12	-			
Investment earnings, unrestricted	200,779	81,294	282,073	1,306	5,740			
Total general revenues	6,401,947	81,294	6,483,241	1,318	5,740			
Transfers	(375,300)	375,300						
Total general revenues and transfers	6,026,647	456,594	6,483,241	1,318	5,740			
Change in net position	2,136,349	1,823,869	3,960,218	39,035	(49,385)			
Net Position:								
Beginning of year - July 1	9,782,648	24,982,720	34,765,368	819,427	305,722			
End of year - June 30	\$ 11,918,997	\$ 26,806,589	\$ 38,725,586	\$ 858,462	\$ 256,337			

# BALANCE SHEET - GOVERNMENTAL FUNDS JUNE 30, 2023

	Major			Non-Major				
		General Fund	State Fiscal Specia	onavirus and Local I Recovery al Revenue Fund	Other Government Fund	al		Total
Assets:	\$	7 101 027	\$		\$		¢.	7,181,027
Cash and cash equivalents Receivables, net:	Ф	7,181,027	\$	-	Ф	-	\$	7,181,027
Taxes		96,158		_		_		96,158
Accounts		463,331		_		_		463,331
Due from other governments		255,218		_		_		255,218
Restricted assets - cash and cash equivalents		681,169		827,661		_		1,508,830
Total assets	\$	8,676,903	\$	827,661	\$	<u>-</u>	\$	9,504,564
Liabilities, Deferred Inflows of Resources, and Fund Balances: Liabilities: Accounts payable Due to component unit Accrued liabilities	\$	174,610 16,575 142,089	\$	- - -	\$	- -	\$	174,610 16,575 142,089
Advance from grantor		43,309		827,661		-		870,970
Total liabilities		376,583		827,661		_		1,204,244
Deferred Inflows of Resources:								
Prepaid taxes		3,693		-		-		3,693
Property taxes receivables		96,158		<del>_</del>				96,158
Total deferred inflows of resources		99,851						99,851
Fund Balances: Restricted:								
Stabilization by state statute		718,549		-		-		718,549
Restricted for streets		563,990		-		-		563,990
Restricted for public safety		73,870		-		-		73,870
Unassigned	_	6,844,060						6,844,060
Total fund balance		8,200,469						8,200,469
Total liabilities, deferred inflows of	<b>.</b>	0.656.000	Ф	007.55	Ф		¢.	0.504.56
resources, and fund balances	\$	8,676,903	\$	827,661	\$		\$	9,504,564

# BALANCE SHEET - GOVERNMENTAL FUNDS JUNE 30, 2023

	 Total
Amounts reported for governmental activities in the Statement of Net Position (Exhibit A) are different because:	
Total fund balances	\$ 8,200,469
Capital assets, net of accumulated depreciation/amortization, used in governmental activities are not current financial resources and, therefore, are not reported in the funds.	7,022,898
Net pension liability - LGERS	(1,167,165)
Total pension liability - LEOSSA	(1,168,065)
Total OPEB liability	(1,400,363)
Deferred inflows of resources related to pensions are not reported in the funds.	(192,688)
Deferred inflows of resources related to OPEB are not reported in the funds.	(223,659)
Deferred outflows of resources related to pensions are not reported in the funds.	1,011,136
Deferred outflows of resources related to OPEB are not reported in the funds.	422,351
Other long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.	(528,760)
Compensated absences are not due and payable in the current period and, therefore, are not reported in the funds.	(149,515)
Liabilities for earned revenues considered deferred inflows of resources in fund statements.	96,158
Other long-term liabilities (accrued interest) are not due and payable in the funds.	 (3,800)
Net position of governmental activities	\$ 11,918,997

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2023

	Major		Non-Major			
		General Fund	Coronavirus State and Local Fiscal Recovery Special Revenue Fund	Other Governmental Fund		Total
Revenues:				•		
Ad valorem taxes	\$	2,725,786	\$ -	\$ -	\$	2,725,786
Other taxes and licenses		1,231,469	-	-		1,231,469
Unrestricted intergovernmental revenues		2,246,768	-	-		2,246,768
Restricted intergovernmental revenues		676,770	409,721	-		1,086,491
Permits and fees		6,653	-	-		6,653
Investment earnings		200,779	-	-		200,779
Miscellaneous		124,378				124,378
Total revenues		7,212,603	409,721			7,622,324
Expenditures: Current:						
General government		1,442,637	-	-		1,442,637
Public safety		2,551,784	-	-		2,551,784
Transportation		424,870	_	_		424,870
Planning and economic development		447,284	_	_		447,284
Debt service:		,				,
Principal		210,806	_	_		210,806
Interest		17,155	-	-		17,155
Total expenditures		5,094,536				5,094,536
Revenues over (under) expenditures		2,118,067	409,721			2,527,788
Other Financing Sources (Uses):						
Transfers in		40,402	-	-		40,402
Transfers out		-	(409,721)	(5,981)		(415,702)
Subscription liabilities issued		66,607				66,607
Total other financing sources (uses)		107,009	(409,721)	(5,981)	_	(308,693)
Net change in fund balances		2,225,076	-	(5,981)		2,219,095
Fund Balances:						
Beginning of year - July 1		5,975,393		5,981		5,981,374
End of year - June 30	\$	8,200,469	\$ -	\$ -	\$	8,200,469

The accompanying notes are an integral part of the financial statements.

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2023

Amounts reported for governmental activities in the Statement of Activities (Exhibit B) are different due to the following items:

Net change in fund balances - total governmental funds (Exhibit D)	\$ 2,219,095
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the governmental funds statement.	(51,495)
The issuance of subscription liabilities, lease liabilities and long-term debt provides current financial resources to governmental funds. The transaction does not have an effect on net position.	(66,607)
Debt principal repayments are reported as expenditures in the governmental funds statement. However, in the Statement of Activities. These transactions are not an expense, rather they are a decrease in liabilities.	210,806
Expenses related to compensated absences that do not require current financial resources are not reported as expenditures in the governmental funds statement.	(8,489)
Pension expense - LGERS	(108,852)
Pension expense - LEO	(21,483)
OPEB plan expense	(8,771)
Capital outlays are reported as expenditures in the governmental funds statement. However, in the Statement of Activities, capital outlay is not an expense, rather it is an increase in capital assets.	356,376
Other long-term liabilities (accrued interest) are not due and payable in the funds.	(576)
Depreciation/amortization expense allocates the costs of capital assets over their useful lives. It is not reported as an expenditure in the governmental funds statement.	 (383,655)
Change in net position of governmental activities per Exhibit B	\$ 2,136,349

# GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2023

	<b>Budgeted Amounts</b>					Variance	
		Original		Final	 Actual	0	ver/Under
Revenues:							
Ad valorem taxes	\$	2,336,000	\$	2,336,000	\$ 2,725,786	\$	389,786
Other taxes and licenses		1,105,000		1,105,000	1,231,469		126,469
Unrestricted intergovernmental revenues		1,479,500		1,479,500	2,246,768		767,268
Restricted intergovernmental revenues		236,906		504,406	676,770		172,364
Permits and fees		3,500		3,500	6,653		3,153
Investment earnings		-		-	200,779		200,779
Miscellaneous		20,700		72,141	 124,378		52,237
Total revenues		5,181,606		5,500,547	 7,212,603		1,712,056
Expenditures:							
General government		1,297,401		1,625,669	1,442,637		183,032
Public safety		2,875,587		3,087,188	2,551,784		535,404
Transportation		590,550		614,931	424,870		190,061
Planning and economic development		446,696		454,446	447,284		7,162
Debt service:							
Principal		175,136		233,178	210,806		22,372
Interest and fees		14,370		17,155	17,155		-
Contingency		20,000		20,000	 		20,000
Total expenditures		5,419,740		6,052,567	 5,094,536		958,031
Revenues over (under) expenditures		(238,134)	_	(552,020)	 2,118,067		2,670,087
Other Financing Sources (Uses)							
Subscription liabilities issued		-		-	66,607		66,607
Transfers in		87,500		127,902	40,402		(87,500)
Appropriated fund balance		150,634		424,118	 		(424,118)
Total other financing sources (uses)		238,134		552,020	 107,009		(445,011)
Net change in fund balance	\$		\$		2,225,076	\$	2,225,076
Fund Balance:							
Beginning of year - July 1					 5,975,393		
End of year - June 30					\$ 8,200,469		

The accompanying notes are an integral part of the financial statements.

# STATEMENT OF NET POSITION PROPRIETARY FUND JUNE 30, 2023

	Water and Sewer Fund	
Assets:		
Current assets:		
Cash and cash equivalents	\$ 8,477,375	
Accounts receivable, net	640,329	
Current portion of long-term note receivable	173,195	
Due from other governments	61,685	
Inventory	213,583	
Restricted assets - cash and cash equivalents	44,380	
Total current assets	9,610,547	
Non-current assets:		
Capital assets:		
Land	1,052,081	
Other capital assets, net	23,175,366	
Total capital assets	24,227,447	
Total non-curent assets	24,227,447	
Total assets	33,837,994	
Deferred Outflows of Resources:		
OPEB deferrals	187,690	
Pension deferrals	458,040	
Total deferred outflows of resources	645,730	
Liabilities:		
Current liabilities:		
Accrued liabilities	73,817	
Accrued interest	13,438	
Liabilities payable from restricted assets:		
Customer deposits	44,380	
Current portion of notes payable	882,164	
Current portion of lease liability	36,023	
Current portion of subscription liability	19,154	
Current portion of compensated absences payable	30,783	
Total current liabilities	1,188,115	

# STATEMENT OF NET POSITION PROPRIETARY FUND JUNE 30, 2023

	Water and Sewer Fund
Non-current liabilities:	
Notes payable	4,729,822
Net pension liability	685,480
Total OPEB liability	684,140
Subscription liability	39,725
Lease liability	192,729
Compensated absences payable	30,782
Total non-current liabilities	6,362,678
Total liabilities  Deferred Inflows of Resources:	7,550,793
OPEB deferrals	109,267
Pension deferrals	17,075
Total deferred outflows of resources	126,342
Net Position:	
Net investment in capital assets	18,327,830
Unrestricted	8,478,759
Total net position	\$ 26,806,589

# STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION - PROPRIETARY FUND FOR THE YEAR ENDED JUNE 30, 2023

	Water and Sewer Fund
Operating Revenues:	
Charges for services	\$ 4,791,806
<b>Operating Expenses:</b>	
Water/sewer operations	2,613,080
Depreciation/amortization	771,331
Total operating expenses	3,384,411
Operating income (loss)	1,407,395
Non-Operating Revenues (Expenses):	
Investment earnings	81,294
Interest expense	(119,751)
Macon County appropriations	43,464
Other revenues	36,167
Total non-operating revenues (expenses)	41,174
Income (loss) before transfers	1,448,569
Transfers from other funds	375,300
Change in net position	1,823,869
Net Position:	
Beginning of year - July 1	24,982,720
End of year - June 30	\$ 26,806,589

## STATEMENT OF CASH FLOWS PROPRIETARY FUND FOR THE YEAR ENDED JUNE 30, 2023

	Water and Sewer Fund
Cash Flows from Operating Activities:	
Cash received from customers	\$ 4,828,350
Customer deposits received	1,210
Cash paid for goods and services	(1,188,112)
Cash paid to employees	(1,360,586)
Net cash provided (used) by operating activities	2,280,862
Cash Flows from Non-Capital Financing Activities:	
Macon County appropriations	43,464
Transfers (to) from other funds	375,300
Other revenues	(137,028)
Net cash provided (used) by non-capital financing activities	281,736
Cash Flows from Capital and Related Financing Activities:	(745.767)
Acquisition and construction of capital assets	(745,767)
Debt principal	(912,106) (118,585)
Debt interest	
Net cash provided (used) by capital and related financing activities	(1,776,458)
Cash Flows from Investing Activities:	01.204
Interest received	81,294
Net increase (decrease) in cash, cash equivalents, and investments	867,434
Cash and Cash Equivalents:	T (51 221
Beginning of year - July 1	7,654,321
End of year - June 30	\$ 8,521,755
Reconciliation of Operating Income (Loss) to Net	
Cash Provided (Used) by Operating Activities:	
Operating income (loss)	\$ 1,407,395
Depreciation/amortization	771,331
Changes in assets and liabilities:	
Accounts receivables	36,544
Inventories	(42,943)
Accounts payable	37,066
Customer deposits OPEB liability	1,210 (90,557)
Pension liability	487,048
Deferred outflows of resources for pension	(145,891)
Deferred inflows of resources for pension	(277,227)
Deferred outflows of resources for OPEB	40,766
Deferred inflows of resources for OPEB	56,275
Accrued vacation	(155)
Net cash provided (used) by operating activities	\$ 2,280,862
Non-Cash Capital and Related Financing Activities:	
Right to use asset acquired in exchange for lease liability	\$ 236,608
Subscription asset acquired in exchange for subscription liability	81,195
Total non-cash capital and related financing activities	\$ 317,803
The accompanying notes are an integral part of the financial statements.	

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2023

#### 1. Summary of Significant Accounting Policies

The accounting policies of the Town of Franklin (the "Town") and its discretely presented component units conform to accounting principles generally accepted in the United States of America as applicable to governments. The following is a summary of the more significant accounting policies:

#### A. Reporting Entity

The Town is a municipal corporation that is governed by an elected Mayor and a six-member Town Council. As required by generally accepted accounting principles, these financial statements present the Town and its component units, legally separate entitles for which the Town is financially accountable. The discretely presented component units presented below are reported in a separate column in the Town's financial statements in order to emphasize that they are legally separate from the Town.

#### Component Unit - Town of Franklin ABC Board

The members of the ABC Board's governing board are appointed by the Town. In addition, the ABC Board is required by state statute to distribute its surpluses to the General Fund of the Town. The ABC Board, which has a June 30 year-end, is presented as if it were a Proprietary Fund (discrete presentation). Complete financial statements for the ABC Board may be obtained from the entity's administrative offices at the Town of Franklin ABC Board, 149 Macon Plaza Drive, Franklin, North Carolina 28734.

#### Component Unit – Town of Franklin Tourism Development Authority

The members of the TDA's governing board are appointed by the Town. The TDA, which provides a financial benefit to the Town, was established to receive the proceeds of the room occupancy tax levied pursuant to Session Law SL 2004-105. The TDA is authorized to spend these proceeds to promote travel and tourism. The TDA, which has a June 30 year-end, and is presented as if it were a governmental fund (discrete presentation), has elected not to issue separate financial statements, but to include all relevant information required by generally accepted accounting principles as supplementary information in the County's Annual Financial Report.

#### **B.** Basis of Presentation

Government-Wide Statements. The Statement of Net Position and the Statement of Activities display information about the primary government and its component units. These statements include the financial activities of the overall government. Eliminations have been made to minimize the double counting of internal activities. These statements distinguish between the governmental and business-type activities of the Town. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange transactions. Business-type activities are financed, in whole or in part, by fees charged to external parties.

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2023

The Statement of Activities presents a comparison between direct expenses and program revenues for the different business-type activities of the Town and for each function of the Town's governmental activities. Direct expenses are those that are specifically associated with a program or function and therefore, are clearly identifiable to a particular function.

Indirect expense allocations that have been made in the funds have been reversed for the Statement of Activities. Program revenues include: (a) fees and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements. The fund financial statements provide information about the Town's funds. Separate statements for each fund category, governmental and proprietary, are presented. The Town has no fiduciary funds to report. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds.

Proprietary fund operating revenues such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Non-operating revenues, such as subsidies and investment earnings, result from non-exchange transactions or ancillary activities.

The Town reports the following major governmental funds:

**General Fund.** The General Fund is the general operating fund of the Town. It is used to account for all financial resources except those that are required to be accounted for in another fund. The primary revenue sources are ad valorem taxes and state-shared revenues. The primary expenditures are for public safety, general government, transportation, and planning and economic development services.

Coronavirus State and Local Fiscal Recovery Special Revenue Fund. This fund is used to account for the federal funds received in response to the American Rescue Plan Act.

The Town reports the following nonmajor governmental fund:

Construction of Fire Substation Capital Project Fund. This fund is used to account for funds for the construction of a fire substation.

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2023

The Town reports the following major enterprise fund:

Water and Sewer Fund. The Water and Sewer Fund is used to account for the Town's water and sewer operations. The primary revenue source is charges to water and sewer customers on a monthly basis. The primary expenses are water treatment, sewer treatment, distribution and collection lines, and administration. The Water and Sewer Capital Project Fund is consolidated into the Water and Sewer Fund for financial reporting purposes. The budgetary comparison for the Water and Sewer Capital Project Fund has been included in the supplemental information.

#### C. Measurement Focus and Basis of Accounting

In accordance with North Carolina General Statutes, all funds of the Town are maintained during the year using the modified accrual basis of accounting.

Government-Wide and Proprietary Fund Financial Statements. The government-wide and proprietary fund financial statements are reported using the economic resources measurement focus. The government-wide and proprietary fund financial statements are reported using the accrual basis of accounting. Revenues are recorded when earned, and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Non-exchange transactions, in which the Town gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants and donations are recognized in the fiscal year in which all eligibility requirements have been satisfied.

Amounts reported as program revenues include: 1) charges to customers or applicants for goods, services, or privileges provided; 2) operating grants and contributions; and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Town's Enterprise Fund are charges to customers for sales and services. The Town also recognized as operating revenue the portion if tap fees intended to recover the cost of connecting new customers to the water and sewer system. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

Governmental Fund Financial Statements. Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available.

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2023

Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

The Town considers all revenues available if they are collected within 90 days after year-end, except for property taxes. Ad valorem taxes receivable are not accrued as revenue because the amount is not susceptible to accrual. At June 30, taxes receivable for property other than motor vehicles are materially past due and are not considered to be an available resource to finance the operations of the current year. As of September 1, 2013, state law altered the procedures for the assessment and collection of property taxes on registered motor vehicles in North Carolina. Effective with this change in the law, the tate of North Carolina is responsible for billing and collecting the property taxes on registered motor vehicles on behalf of all municipalities and special tax districts. Property taxes are due when vehicles are registered. The billed taxes are applicable to the fiscal year in which they are received. Uncollected taxes that were billed in periods prior to September 1, 2013, and for limited registration plates are shown as a receivable in these financial statements and are offset by deferred inflows of resources.

Sales taxes and certain intergovernmental revenues, such as the utilities franchise tax, collected and held by the state at year-end on behalf of the Town are recognized as revenue. Sales taxes are considered a shared revenue for the Town because the tax is levied by Macon County and then remitted to and distributed by the state. Intergovernmental revenues and sales and services are not susceptible to accrual because generally they are not measurable until received in cash. All taxes, including those dedicated for specific purposes are reported as general revenues rather than program revenues. Under the terms of grant agreements, the Town funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants, and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is the Town's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants, and then by general revenues.

#### D. Budgetary Data

The Town's budgets are adopted as required by the North Carolina General Statutes. An annual budget is adopted for the General Fund and the Enterprise Fund. All annual appropriations lapse at the fiscal year-end. A project ordinance is adopted for the Water and Sewer Capital Project Fund, the Construction of Fire Substation Capital Project Fund, and the Coronavirus State and Local Fiscal Recovery Special Revenue Fund. The Enterprise Fund project is consolidated with the operating fund for reporting purposes. All budgets are prepared using the modified accrual basis of accounting. Expenditures may not legally exceed appropriations at the functional level for all annually budgeted funds and at the project level for the multi-year funds. All amendments must be approved by the governing body and the Town Council must adopt an interim budget that covers that time until the annual ordinance can be adopted.

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2023

During the year several amendments to the original budget were necessary. The budget ordinance must be adopted by July 1, of the fiscal year or the governing body must adopt an interim budget that covers that time until the annual ordinance can be adopted.

The Town Manager and/or Finance Officer are authorized to transfer appropriations within a fund as contained herein under the following conditions:

- a) The Finance Officer may transfer amounts between objects of expenditure within a department.
- b) The Town Manager may transfer amounts between departments, as defined above, with a subsequent report to the Town Council, recorded in the minutes.
- c) The funding for approved reclassifications may be transferred from the budgeted reserve with the approval of the Town Manager.
- d) No revenues may be increased, no funds may be transferred from the Contingency account in the General Fund or capital projects funds, and no transfers may be made between funds unless formal action is taken by the Town Council.

#### E. Assets, Liabilities and Deferred Outflows/Inflows of Resources, and Fund Equity

#### **Deposits and Investments**

All deposits of the Town, ABC Board, and the Tourism Development Authority are made in Board-designated official depositories and are secured as required by state law [G.S. 159-31]. The Town, ABC Board, and the Tourism Development Authority may designate, as an official depository, any bank or savings association whose principal office is located in North Carolina. Also, the Town, ABC Board, and the Tourism Development Authority may establish time deposit accounts such as NOW and SuperNOW accounts, money market accounts, and certificates of deposit.

State law G.S. 159-30 authorizes the Town, ABC Board, and the Tourism Development Authority to invest in obligations of the United States or obligations fully guaranteed both as to principal and interest by the United States; obligations of the state of North Carolina; bonds and notes of any North Carolina local government or public authority; obligations of certain non-guaranteed federal agencies; certain high quality issues of commercial paper and bankers' acceptances and the North Carolina Capital Management Trust (NCCMT). The Town and TDA's investments are reported at fair value. The NCCMT Government Portfolio, a SEC-registered (2a-7) money market mutual fund, is measured at fair value. Because the NCCMT Government Portfolio has a weighted average maturity of less than 90 days, it is presented as an investment with a maturity of less than 6 months.

#### Cash and Cash Equivalents

The Town pools money from several funds to facilitate disbursement and investment and to maximize investment income and considers all cash and investments to be cash and cash equivalents. All cash and investments for the ABC Board and the Tourism Development Authority are considered cash and cash equivalents.

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2023

#### **Restricted Cash**

Powell Bill funds are classified as restricted cash because they can be expended only for the purposes outlined in G.S. 136-41.1 through 136-41.4. Customer deposits held by the Town before any services are supplied are restricted to the service for which the deposit was collected. Law enforcement funds are restricted because they can only be expended for law enforcement purposes. Advances from grantors are classified as restricted assets because their use is completely restricted to the purpose for which the grant was received.

#### **Governmental Activities:**

General Fund:		
Law enforcement funds	\$	73,870
Powell Bill		563,990
Other governmental funds:		
Advance from grantors		43,309
Total General Fund		681,169
Coronavirus State and Local Fiscal Recovery		
Special Revenue Fund:		
Advance from grantors	_	827,661
Total governmental activities		1,508,830
<b>Business-Type Activities:</b>		
Water and Sewer Fund:		
Customer deposits		44,380
Total restricted cash	\$	1,553,210

#### Ad Valorem Taxes Receivable

In accordance with state law [G.S. 105-347 and G.S. 159-13(a)], the Town levies ad valorem taxes on property other than motor vehicles on July 1, the beginning of the fiscal year. The taxes are due on September 1<sup>st</sup> (lien date); however, interest does not accrue until the following January 6<sup>th</sup>. These taxes are based on the assessed values as of January 1, 2022. There are no discounts allowed by the Town.

#### **Allowances for Doubtful Accounts**

All receivables that historically experience uncollectible accounts are shown net of an allowance for doubtful accounts. This amount is estimated by analyzing the percentage of receivables that were written off in prior years.

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2023

#### **Inventory and Prepaid Items**

The Town's Enterprise Fund inventory consists of expendable supplies that are recorded as expenditures as used rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements and expensed as the items are used.

#### **Capital Assets**

Capital assets are defined by the government as assets with an initial, individual cost of more than a certain cost and an estimated useful life in excess of two years. Minimum capitalization costs are \$5,000. Donated capital assets received prior to June 30, 2015 are recorded at their estimated fair value at the date of donation. Donated capital assets received after June 30, 2015 are recorded at acquisition value. All other purchased or constructed capital assets are reported at cost or estimated historical cost. General infrastructure assets acquired prior to July 1, 2003 consist of the road network and water and sewer system assets that were acquired or that received substantial improvements subsequent to July 1, 1980 and are reported at estimated historical cost using deflated replacement cost. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Capital assets are depreciated/amortized using the straight-line method over the following estimated useful lives:

Asset Class	Estimated Useful Lives
Buildings	50 years
Improvements to facilities	15 years
Computer equipment	3-5 years
Equipment	8 years
Furniture and fixtures	10 years
Vehicles	6-10 years
Infrastructure	20-50 years

Capital assets of the ABC Board are depreciated over their useful lives on a straight-line basis as follows:

	Es timate d
Asset Class	Useful Lives
Leasehold improvements	10 years
Equipment	3 years

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2023

#### **Right to Use Assets**

The Town has recorded right to use lease assets as a result of implementing GASB 87. The right to use assets are initially measured at an amount equal to the initial measurement of the related lease liability plus any lease payments made prior to the lease term, less lease incentives, and plus ancillary charges necessary to place the lease into service. The right to use assets are amortized on a straight-line basis over the life of the related lease.

#### **Subscription Assets**

The Town has recorded subscription assets as a result of implementing GASB 96. The subscription assets are initially measured at an amount equal to the initial measurement of the related subscription liability plus any subscription payments made prior to the subscription term, less subscription incentives, and plus ancillary charges necessary to place the subscription into service. The subscription assets are amortized on a straight-line basis over the life of the related subscription.

For the year ended June 30, 2023, the financial statements include the adoption of GASB Statement No. 96, Subscription-Based Information Technology Arrangements. The primary objective of this statement is to enhance the relevance and consistency of information about governments' subscription activities. This statement establishes a single model for subscription accounting based on the principle that subscriptions are financings of the right to use an underlying asset. Under this statement, an organization is required to recognize a subscription liability and an intangible right-to-use subscription asset.

#### **Deferred Outflows/Inflows of Resources**

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *Deferred Outflows of Resources*, represents a consumption of net assets that applies to a future period and so will not be recognized as an expense or expenditure until then. The Town has two items that meet the criteria for this category, pension and OPEB related deferrals.

In addition to liabilities, the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *Deferred Inflows of Resources*, represents an acquisition of net assets that applies to a future period and so will not be recognized as revenue until then. The Town has several items that meet the criteria for this category, property taxes receivable, prepaid taxes, and pension and OPEB related deferrals.

#### **Long-Term Obligations**

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type fund Statement of Net Position. Bond premiums and discounts are deferred and amortized over the

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2023

life of the bonds using the straight-line method that approximates the effective interest method. Bonds payable is reported net of the applicable bond premiums or discount. Bond issuance costs, except for prepaid insurance costs, are expensed in the reporting period in which they are incurred. Prepaid insurance costs are expensed over the life of the debt.

In the fund financial statements, governmental fund types recognized bond premiums and discounts as well as debt issuance costs during the current period. The face amount of the debt is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual net proceeds received, are reported as debt service expenditures.

#### **Compensated Absences**

The vacation policy of the Town provides for the accumulation of up to thirty (30) days earned vacation leave with such leave being fully vested when earned. For the Town's government-wide statements, an expense and a liability for compensated absences, and the salary-related payments are recorded as the leave is earned. The Town has assumed a last-in, first-out method of using accumulated compensated time assuming that employees are taking leave time as it is earned.

The Town's sick leave policy provides for an unlimited accumulation of earned sick leave for full-time employees. Sick leave does not vest, but any unused sick leave accumulated at the time of retirement may be used in the determination of length of service for retirement benefit purposes. Since neither the Town has any obligation for the accumulated sick leave or comp time until it is actually taken, no accrual for sick leave or comp time has been made.

#### **Reimbursements for Pandemic-Related Expenditures**

In FY2020/21, the American Rescue Plan Act (ARPA) established the Coronavirus State and Local Fiscal Recovery Funds to support urgent COVID-19 response efforts and replace lost revenue for eligible state, local, territorial, and tribal governments. The Town was allocated \$1,308,253 of fiscal recovery funds to be paid in two equal installments. The first installment of \$654,127 was received in August 2021. The second installment was received in August of 2022. Town staff and the Town Council have elected to use all funds received under the standard allowance. The \$409,721 that was used in the current year was transferred to the General Fund and Water and Sewer Fund from the Coronavirus State and Local Fiscal Recovery Special Revenue Fund. Another transfer will be made in the next fiscal year to the appropriate funds for the remaining funds received to use under the standard allowance.

#### **Net Position/Fund Balances**

#### **Net Position**

Net position in government-wide and proprietary fund financial statements are classified as net investment in capital assets, restricted, and unrestricted. Restricted net position represents constraints on resources that are either externally imposed by creditors, grantors, contributors, laws, or regulations of other governments, or imposed by law through state statute.

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2023

#### **Fund Balances**

In the governmental fund financial statements, fund balance is composed of five classifications designed to disclose the hierarchy of constraints placed on how fund balance can be spent.

The governmental fund types classify fund balances as follows:

#### Non-Spendable Fund Balance

This classification includes amounts that cannot be spent, because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact.

#### **Restricted Fund Balance**

This classification includes amounts that are restricted to specific purposes externally imposed by creditors or imposed by law.

Restricted for Stabilization by State Statute - North Carolina G.S. 159-8 prohibits units of government from budgeting or spending a portion of their fund balance. This is one of several statutes enacted by the North Carolina state Legislature in the 1930's that were designed to improve and maintain the fiscal health of local government units. Restricted by state statute (RSS), is calculated at the end of each fiscal year for all annually budgeted funds. The calculation of G.S. 159-8(a) provides a formula for determining what portion of fund balance is available for appropriation. The amount of fund balance not available for appropriation is what is known as "Restricted by state Statute". Appropriated fund balance in any fund shall not exceed the sum of cash and investments minus the sum of liabilities, encumbrances, and deferred revenues arising from cash receipts, as those figures stated at the close of the fiscal year next preceding the budget. Per GASB guidance, RSS is considered a resource upon which a restriction is "imposed by law through constitutional provisions or enabling legislation." RSS is reduced by inventories and prepaids as they are classified as non-spendable. Outstanding encumbrances are included within RSS. RSS is included as a component of restricted net position and restricted fund balance on the face of the balance sheet.

Restricted for Streets - Powell Bill - portion of fund balance that is restricted by revenue source for street construction and maintenance expenditures. This amount represents the balance of total unexpended Powell Bill funds.

Restricted for Public Safety – portion of fund balance available for appropriation but legally segregated for public safety expenditures and a portion of fund balance representing loan proceeds restricted for the construction of the new fire substation.

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2023

#### **Committed Fund Balance**

This classification represents the portion of fund balance that can only be used for specific purposes imposed by majority vote by quorum of the Town of Franklin's governing body (highest level of decision-making authority, the Town Council). Any changes or removal of specific purpose restrictions requires majority action by the governing body. Once adopted, the limitation imposed by the ordinance remains in place until a similar action is taken (the adoption of another ordinance) to remove or revise the limitation.

#### **Assigned Fund Balance**

Assigned fund balance is the portion of fund balance that the Town of Franklin intends to use for specific purposes. The Town's governing body has the authority to assign fund balance. The Manager and Finance Officer, as granted in the officially adopted budget ordinance, have been granted limited authority to assign fund balance.

#### **Unassigned Fund Balance**

Unassigned fund balance represents the portion of fund balance that has not been restricted, committed, or assigned to specific purposes or other funds.

The Town of Franklin has a revenue spending policy that provides guidance for programs with multiple revenue sources. The Finance Officer will use resources in the following order: bond/debt proceeds, federal funds, state funds, local non-Town funds, and Town funds. For purposes of fund balance classification, expenditures are to be spent from restricted fund balance first, followed in order by committed fund balance, assigned fund balance, and, lastly, unassigned fund balance. The Finance Officer has the authority to deviate from this policy if it is in the best interest of the Town or when required by grant or other contractual agreements.

The Town has not officially adopted a fund balance policy.

The following schedule provides management and citizens with information on the portion of General Fund balance that is available for appropriation.

Total fund balance - General Fund	\$ 8,200,469
Less:	
Stabilization by state statute	 718,549
Total available fund balance	\$ 7,481,920

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2023

#### **Defined Benefit Cost-Sharing Plans**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Local Governmental Employees' Retirement System (LGERS) and additions to/deductions from LGERS' fiduciary net position have been determined on the same basis as they are reported by LGERS. For this purpose, plan member contributions are recognized in the period in which the contributions are due. The Town of Franklin's employer contributions are recognized when due and the Town of Franklin has a legal requirement to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of LGERS. Investments are reported at fair value.

#### **Interfund Transactions**

Interfund services provided are accounted for as revenues or expenses in the government-wide financial statements, since they would be treated as such if they involved organizations external to the Town. Transactions that constitute reimbursements to a fund or expenditures/expenses initially made from it that are properly applicable to another fund are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed. All other interfund transactions are reported as transfers.

#### **Use of Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates. Significant areas, where estimates are made, are allowance for doubtful accounts and depreciation lives.

#### 2. Detail Notes on All Funds

#### A. Assets

#### **Deposits**

All of the deposits of the Town and TDA are either insured or collateralized by using one of two methods. Under the Dedicated Method, all deposits that exceed the federal depository insurance coverage are collateralized with securities held by the Town's and TDA's agent in the units' name. Under the Pooling Method, a collateral pool, all uninsured deposits are collateralized with securities held by the state Treasurer's agent in the name of the state Treasurer. Since the state Treasurer is acting in a fiduciary capacity for the Town and the TDA, these deposits are considered to be held by the agent in the entity's name. The amount of the pledged collateral is based on an approved averaging method for non-interest-bearing deposits and the actual current balance for interest-bearing deposits. Depositories using the Pooling Method report to the state Treasurer the adequacy of their pooled collateral covering uninsured deposits. The state Treasurer does not confirm this information with the Town, the TDA, or the escrow agent. Because of the inability to measure the exact amount of collateral

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2023

pledged for the Town and TDA under the Pooling Method, the potential exists for under collateralization, and this risk may increase in periods of high cash flows. However, the state Treasurer of North Carolina enforces strict standards of financial stability for each depository that collateralizes public deposits under the Pooling Method. The Town or TDA has no policy regarding custodial credit risk for deposits but relies on the state Treasurer to enforce standards of minimum capitalization for all pooling method financial institutions and to monitor them for compliance. The Town and TDA complies with the provisions of G.S. 159-31 when designating official depositories and verifying that deposits are properly secured. The ABC Board has no formal policy regarding custodial credit risk for deposits.

At June 30, 2023, the Town's deposits had a carrying amount of \$9,207,452 and a bank balance of \$9,203,556. Of the bank balance, \$390,850 was covered by federal depository insurance and \$8,812,706 was covered by collateral held under the Pooling Method. The Town also had cash on hand of \$600 at June 30, 2023. The Town of Franklin ABC Board's deposits had a carrying amount of \$573,771 and a bank balance of \$862,125. Of the bank balance, \$395,691 was covered by federal depository insurance and \$466,434 was covered by collateral held under the Pooling Method. The Town of Franklin Tourism Development Authority's deposits had a carrying amount of \$82,356 and a bank balance of \$82,356. All of the bank balances for the TDA were covered by federal depository insurance.

#### **Investments**

At June 30, 2023, the Town had \$8,003,560 and the TDA had \$158,656 invested with the North Carolina Capital Management Trust's Government Portfolio, which carried a credit rating of AAAm by Standard and Poor's and AAA-mf by Moody's Investor Service as of June 30, 2023. The Government Portfolio is reported at fair value. The Town has no policy regarding credit risk.

#### Receivables

The receivables shown in Exhibit A at June 30, 2023 were as follows:

					Γ	Oue from Other		
	A	<b>Accounts</b> Taxes		Taxes	Governments			Total
Governmental Activities:								
General	\$	463,331	\$	174,591	\$	255,218	\$	893,140
Allowance for doubtful accounts				(78,433)				(78,433)
Total governmental activities	\$	463,331	\$	96,158	\$	255,218	\$	814,707
<b>Business-Type Activities:</b>								
Water and Sewer Fund	\$	962,338	\$	-	\$	61,685	\$ 1	1,024,023
Allowance for doubtful accounts		(322,009)						(322,009)
Total business-type activities	\$	640,329	\$	_	\$	61,685	\$	702,014

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2023

#### **Due from Other Governments**

Due from other governments that is owed to the Town consists of the following:

Fund	<b>June 30, 202</b>		
General Fund:			
Sales tax receivable	\$	32,155	
NCDMV		30,158	
ABC Board profit distribution		87,905	
Franchise tax receivable		105,000	
		255,218	
Water and Sewer Fund:			
Sales tax receivable		61,685	
Total	\$	316,903	

The Tourism Development Authority's receivables consist of occupancy taxes from local hotels of \$16,575 due from the Town of Franklin. Management expects all accounts receivable to be collected; therefore, no allowance for doubtful accounts has been recorded.

#### **Notes Receivable**

The Town issued a note receivable in August 2021 in the amount of \$200,000 in the Water and Sewer Enterprise Fund, payable in twenty-three equal monthly payments. The first said monthly payment was due and payable on or before September 1, 2021 and subsequent monthly payments of a like amount shall be due and payable on or before the first day of each successive month thereafter with a final balloon payment of all outstanding principal and interest being due on or before September 1, 2023. Interest is calculated at 5% and is due monthly. The amount outstanding at June 30, 2023 is \$173,195.

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2023

## **Capital Assets**

## **Governmental Capital Assets**

Capital asset activity for governmental activities for the year ended June 30, 2023 was as follows:

	Balance July 1, 2022	Ingresses	Dooroosos	Balance		
C	July 1, 2022	Increases	Decreases	June 30, 2023		
Governmental Activities:						
Non-Depreciable/Amortizable Capital Assets:						
Land	\$ 3,673,177	\$ 22,000	\$ -	\$ 3,695,177		
Total non-depreciable/amortizable	Ψ 3,073,177	<u>Ψ 22,000</u>	Ψ	φ 3,000,177		
capital assets	3,673,177	22,000		3,695,177		
Depreciable/Amortizable						
Capital Assets:	2 012 022			2 012 022		
Buildings	2,812,022	-	-	2,812,022		
Improvements to facilities	305,306	70.142	- 00 102	305,306		
Computer equipment	269,960	78,143	90,103	258,000		
Equipment	1,069,545	2,821	-	1,072,366		
Right-to-use lease assets	64,265	-	-	64,265		
Subscription assets	-	66,607	-	66,607		
Furniture and fixtures	156,076	-	-	156,076		
Vehicles	3,453,369	145,909	35,584	3,563,694		
Infrastructure	2,489,374	40,896		2,530,270		
Total depreciable/amortizable capital assets	10,619,917	334,376	125,687	10,828,606		
Less Accumulated Depreciation/						
Amortization:						
Buildings	942,781	56,041	-	998,822		
Improvements to facilities	256,052	9,519	-	265,571		
Computer equipment	250,410	14,160	90,103	174,467		
Equipment	777,928	76,915	-	854,843		
Right-to-use lease assets	19,203	19,633	-	38,836		
Subscription assets	-	18,768	-	18,768		
Furniture and fixtures	156,075	-	-	156,075		
Vehicles	3,075,436	135,522	35,584	3,175,374		
Infrastructure	1,765,032	53,097		1,818,129		
Total accumulated depreciation/ amortization	7,242,917	\$ 383,655	\$ 125,687	7,500,885		
Total depreciable/amortizable capital assets, net	3,377,000	<u></u>		3,327,721		
Governmental activities capital assets, net	\$ 7,050,177			\$ 7,022,898		

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2023

Depreciation was charged to governmental functions as follows:

General government	\$ 65,858
Public safety	206,970
Transportation	 110,827
Total depreciation/amortization expense	\$ 383,655

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2023

## **Proprietary Capital Assets**

The capital asset activity of the proprietary fund for the year ended June 30, 2023 was as follows:

	Balance			Balance		Balance
	Jı	uly 1, 2022	Increases	Decreases	Jι	ine 30, 2023
<b>Business-Type Activities:</b>						
Non-Depreciable/Amortizable						
Capital Assets:						
Land	\$	1,052,081	\$ -	\$ -	\$	1,052,081
Depreciable/Amortizable						
Capital Assets:						
Buildings		1,336,485	-	-		1,336,485
Improvement to facilities		133,469	-	-		133,469
Equip ment		1,049,501	8,376	-		1,057,877
Right-to-use lease assets		13,771	236,608	-		250,379
Subscription assets		-	81,195	-		81,195
Vehicles		630,996	32,132	-		663,128
Water and sewer						
distribution systems		33,844,731	705,259			34,549,990
Total depreciable/amortizable capital assets		37,008,953	1,063,570		_	38,072,523
Less Accumulated Depreciation/						
Amortization:						
Buildings		211,604	31,726	-		243,330
Improvements to facilities		119,214	2,628	-		121,842
Equipment		868,210	38,487	-		906,697
Right-to-use lease assets		3,156	10,479	-		13,635
Subscription assets		-	20,299	-		20,299
Vehicles		497,053	44,581	-		541,634
Water and sewer						
distribution systems		12,426,589	623,131			13,049,720
Total accumulated depreciation/						
amortization		14,125,826	\$ 771,331	\$ -		14,897,157
Total depreciable/amortizable capital						
assets, net		22,883,127				23,175,366
Business-type activities						
capital assets, net	\$	23,935,208			\$	24,227,447

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2023

#### **Net Investment in Capital Assets**

The total net investment in capital assets at June 30, 2023 is composed of the following elements:

	Governmenta Activities		Business-Type Activities		
Capital assets	\$	7,022,898	\$	24,227,447	
Long-term debt related to capital assets		(528,760)		(5,899,617)	
Net investment in capital assets	\$	6,494,138	\$	18,327,830	

#### **Component Unit**

Capital assets of the ABC Board as of June 30, 2023, were as follows:

	]	Balance					F	Balance
	July 1, 2022		Increases		Decreases		June 30, 2023	
<b>Depreciable Capital Assets:</b>								
Equipment	\$	77,231	\$	-	\$	-	\$	77,231
Leasehold improvements		210,944		_				210,944
Total depreciable capital assets		288,175				_		288,175
Less Accumulated Depreciation:								
Equipment		54,989		8,429		-		63,418
Leasehold improvements		199,736		1,959				201,695
Total accumulated depreciation		254,725	\$	10,388	\$			265,113
Total depreciable capital assets, net	\$	33,450					\$	23,062

## **Construction Commitments**

The Town had the following construction commitments as of year ended June 30, 2023:

			R	e maining
	Spe	nt-to-Date	Co	mmitme nt
Clyde Street Waterline Improvements	\$	212,025	\$	730,357

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2023

#### B. Liabilities

#### **Pavables**

Payables at the government-wide level at June 30, 2023 were as follows:

	V	<u>endors</u>	aries and Senefits	Co	mponent Unit	Total
Governmental Activities: General Fund	\$	174,610	\$ 142,089	\$	16,575	\$ 333,274
<b>Business-Type Activities:</b> Water and Sewer Fund	\$	88,356	\$ 73,817	\$		\$ 162,173

#### **Pension Plan and Post-Employment Obligations**

#### Local Governmental Employees' Retirement System

Plan Description. The Town of Franklin is a participating employer in the state-wide Local Governmental Employees' Retirement System (LGERS), a cost-sharing, multiple-employer defined benefit pension plan administered by the state of North Carolina. LGERS membership is comprised of general employees and local law enforcement officers (LEOs) of participating local governmental entities. Article 3 of G.S. Chapter 128 assigns the authority to establish and amend benefit provisions to the North Carolina General Assembly. Management of the plan is vested in the LGERS Board of Trustees, which consists of 13 members, nine appointed by the Governor, one appointed by the state Senate, one appointed by the state House of Representatives, and the state Treasurer and state Superintendent, who serve as ex-officio members. The Local Governmental Employees' Retirement System is included in the Annual Comprehensive Financial Report for the state of North Carolina. The state's Annual Comprehensive Financial Report includes financial statements and required supplementary information for LGERS. That report may be obtained by writing to the Office of the State Controller, 1410 Mail Service Center, Raleigh, North Carolina 27699-1410, by calling (919) 981-5454, or at <a href="https://www.osc.nc.gov">www.osc.nc.gov</a>.

**Benefits Provided.** LGERS provides retirement and survivor benefits. Retirement benefits are determined as 1.85% of the member's average final compensation times the member's years of creditable service. A member's average final compensation is calculated as the average of a member's four highest consecutive years of compensation. Plan members are eligible to retire with full retirement benefits at age 65 with five years of creditable service, at age 60 with 25 years of creditable service, or at any age with 30 years of creditable service. Plan members are eligible to retire with partial retirement benefits at age 50 with 20 years of creditable service or at age 60 with five years of creditable service (age 55 for firefighters). Survivor benefits are available to eligible beneficiaries of members who die while in active service or within 180 days of their last day of service and who have either completed 20 years of creditable service regardless of age (15 years of creditable service for firefighters and rescue squad members who are killed in the line of duty) or have completed five years of

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2023

service and have reached age 60. Eligible beneficiaries may elect to receive a monthly Survivor's Alternate Benefit for life or a return of the member's contributions. The plan does not provide for automatic post-retirement benefit increases. Increases are contingent upon actuarial gains of the plan.

LGERS plan members who are LEOs are eligible to retire with full retirement benefits at age 55 with five years of creditable service as an officer, or at any age with 30 years of creditable service. LEO plan members are eligible to retire with partial retirement benefits at age 50 with 15 years of creditable service as an officer. Survivor benefits are available to eligible beneficiaries of LEO members who die while in active service or within 180 days of their last day of service and who also have either completed 20 years of creditable service regardless of age or have completed 15 years of service as a LEO and have reached age 50 or have completed five years of creditable service as a LEO and have reached age 55 or have completed 15 years of creditable service as a LEO if killed in the line of duty. Eligible beneficiaries may elect to receive a monthly Survivor's Alternate Benefit for life or a return of the member's contributions.

Contributions. Contribution provisions are established by General Statute 128-30 and may be amended only by the North Carolina General Assembly. Town of Franklin employees are required to contribute 6% of their compensation. Employer contributions are actuarially determined and set annually by the LGERS Board of Trustees. The Town of Franklin's contractually required contribution rate for the year ended June 30, 2023 was 12.10% of compensation for law enforcement officers and 13.10% for general employees and firefighters, actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of benefits earned by employees during the year. Contributions to the pension plan from the Town of Franklin were \$341,636 for the year ended June 30, 2023.

Refunds of Contributions – Town employees who have terminated service as a contributing member of LGERS may file an application for a refund of their contributions. By state law, refunds to members with at least five years of service include 4% interest. State law requires a 60-day waiting period after service termination before the refund may be paid. The acceptance of a refund payment cancels the individual's right to employer contributions, or any other benefit provided by LGERS.

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2023

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2023, the Town reported a liability of \$1,852,645 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2022. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2021. The total pension liability was then rolled forward to the measurement date of June 30, 2022 utilizing update procedures incorporating the actuarial assumptions. The Town's proportion of the net pension liability was based on a projection of the Town's long-term share of future payroll covered by the pension plan, relative to the projected future payroll covered by the pension plan of all participating LGERS employers actuarially determined. At June 30, 2022 (measurement date), the Town's proportion was 0.03284%, which was a decrease of 0.00213% from its proportion measured as of June 30, 2021

For the year ended June 30, 2023, the Town recognized pension expense of \$514,415. At June 30, 2023, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	O	Deferred utflows of esources	Deferred Inflows of Resources		
Differences between expected and actual experience	\$	79,829	\$	7,827	
Changes of assumptions		184,852		-	
Net difference between projected and actual earnings					
on pension plan investments		612,319		-	
Changes in proportion and differences between Town					
contributions and proportionate share of contributions		19,308		38,322	
Town contributions subsequent to the measurement date		341,636			
Total	\$	1,237,944	\$	46,149	

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2023

\$341,636 reported as deferred outflows of resources related to pensions resulting from the Town contributions subsequent to the measurement date will be recognized as a decrease of the net pension liability in the year ending June 30, 2024. Other amounts reported as deferred inflows and outflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending	
June 30	 Total
2024	\$ 261,777
2025	235,752
2026	60,911
2027	 291,719
Total	\$ 850,159

**Actuarial Assumptions.** The total pension liability in the December 31, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.5 percent

Salary increase 3.25 to 8.25 percent, including inflation and productivity factor Investment rate of return 6.5 percent, net of pension plan investment expense, including

inflation

The plan currently uses mortality tables that vary by age, gender, employee group (i.e. general, law enforcement officer), and health status (i.e. disabled and healthy). The current mortality rates are based on published tables and based on studies that cover significant portions of the U.S. population. The healthy mortality rates also contain a provision to reflect future mortality improvements.

The actuarial assumptions used in the December 31, 2021 valuation were based on the results of an actuarial experience study for the period as of December 31, 2019 and adopted by the Board of Trustees on January 28, 2021.

Future ad hoc COLA amounts are not considered to be substantively automatic and are, therefore, not included in the measurement.

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2023

The projected long-term investment returns and inflation assumptions are developed through review of current and historical capital markets data, sell-side investment research, consultant whitepapers, and historical performance of investment strategies. Fixed income return projections reflect current yields across the U.S. Treasury yield curve and market expectations of forward yields projected and interpolated for multiple tenors and over multiple year horizons. Global public equity return projections are established through analysis of the equity risk premium and the fixed income return projections. Other asset categories and strategies' return projections reflect the foregoing and historical data analysis. These projections are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class as of June 30, 2022 are summarized in the following table:

		Long-Term
	Target	<b>Expected Real</b>
Asset Class	Allocation	Rate of Return
Fixed income	33.0%	0.9%
Global equity	38.0%	6.5%
Real estate	8.0%	5.9%
Alternatives	8.0%	8.2%
Opportunistic fixed income	7.0%	5.0%
Inflation sensitive	<u>6.0</u> %	2.7%
Total	100.0%	

The information above is based on 30-year expectations developed with an investment consulting firm as part of a study that was completed in early 2022, and is part of the asset, liability, and investment policy of the North Carolina Retirement Systems. The long-term nominal rates of return underlying the real rates of return are arithmetic annualized figures. The real rates of return are calculated from nominal rates by multiplicatively subtracting a long-term inflation assumption of 2.25%. All rates of return and inflation are annualized.

**Discount Rate.** The discount rate used to measure the total pension liability was 6.50%. This discount rate is in line with the long-term nominal expected return on pension plan investments. The calculation of the net pension liability is a present value calculation of the future net pension payments. These net pension payments assume that contributions from plan members will be made at the current statutory contribution rate and that contributions from employers will be made at the contractually required rates, actuarially determined. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of the current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2023

Sensitivity of the Town's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. The following presents the Town's proportionate share of the net pension liability calculated using the discount rate of 6.50%, as well as what the Town's proportionate share of the net pension asset or net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.50%) or one percentage point higher (7.50%) than the current rate:

	1%	Discount	1%
	Decrease (5.50%)	Rate (6.50%)	Increase (7.50%)
Town's proportionate share of the net pension liability (asset)	\$ 3,343,786	\$ 1,852,645	\$ 623,859

**Pension Plan Fiduciary Net Position.** Detailed information about the pension plan's fiduciary net position is available in the separately issued Annual Comprehensive Financial Report for the state of North Carolina.

#### Law Enforcement Officers' Special Separation Allowance

Plan Description. The Town administers a public employee retirement system (the "Separation Allowance"), a single employer, defined benefit pension plan that provides retirement benefits to the Town's qualified sworn law enforcement officers under the age of 62 who have completed at least 30 years of creditable service or have attained 55 years of age and have completed five or more years of creditable service. The Separation Allowance is equal to .85 percent of the annual equivalent of the base rate of compensation most recently applicable to the officer for each year of creditable service. The retirement benefits are not subject to any increases in salary or retirement allowances that may be authorized by the General Assembly. Article 12D of G.S. Chapter 143 assigns the authority to establish and amend benefit provisions to the North Carolina General Assembly. A separate report was not issued for the plan.

All full-time law enforcement officers of the Town are covered by the Separation Allowance.

At December 31, 2021, the Separation Allowance's membership consisted of:

Retirees receiving benefits	4
Active plan members	17
Total	21

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2023

#### **Summary of Significant Accounting Policies**

Basis of Accounting. The Town has chosen to fund the Separation Allowance on a pay-as-you-go basis. Pension expenditures are made from the General Fund, which is maintained on the modified accrual basis of accounting. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

The Separation Allowance has no assets accumulated in a trust that meets the following criteria, which are outlined in GASB Statements 73.

#### **Actuarial Assumptions**

The entry age normal actuarial cost method was used in the December 31, 2021 valuation. The total pension liability in the December 31, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.50 percent

Salary increases 3.25 to 7.75 percent, including inflation and productivity factor

Discount rate 4.31 percent

The discount rate used to measure the TPL is the S&P Municipal Bond 20-Year High Grade Rate Index as of December 31, 2021.

The actuarial assumptions used in the December 31, 2021 valuation were based on the results of an experience study completed by the Actuary for the Local Governmental Employees' Retirement System for the five-year period ending December 31, 2019.

Mortality Assumption: All mortality rates use Pub-2010 amount-weighted tables.

**Mortality Projection:** All mortality rates are projected from 2010 using generational improvement with Scale MP-2019.

**Deaths after Retirement (Healthy):** Mortality rates are based on the Safety Mortality Table for Retirees. Rates for all members are multiplied by 97% and Set Forward by 1 year.

**Deaths after Retirement (Disabled members at Retirement):** Morality rates are based on the Non-Safety Mortality Table for Disabled Retirees. Rates are Set Back 3 years for all ages.

**Deaths after Retirement (Survivors of Deceased Members):** Mortality rates are based on the Below-median Teachers Mortality Table for Contingent Survivors. Rates for male members are Set Forward 3 years. Rates for female members are Set Forward 1 year. Because the contingent survivor tables have no rates prior to 45, the Below-median Teachers Mortality Table for Employees is used for ages less than 45.

**Death Prior to Retirement:** Mortality rates are based on the Safety Mortality Table for Employees.

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2023

Contributions. The Town is required by Article 12D of G.S. Chapter 143 to provide these retirement benefits and has chosen to fund the amounts necessary to cover the benefits earned on a pay-as-you-go basis through appropriations made in the General Fund operation budget. There were no contributions made by the employees. The Town's obligation to contribute to this plan is established and may be amended by the North Carolina General Assembly. Administration costs of the Separation Allowance are financed through investment earnings. The Town paid \$86,773 as benefits came due.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2023, the Town reported a total pension liability of \$1,168,065. The total pension liability was measured as of December 31, 2022 based on a December 31, 2021 actuarial valuation. The total pension liability was rolled forward to December 31, 2022 utilizing update procedures incorporating the actuarial assumptions. For the year ended June 30, 2023, the Town recognized pension expense of \$119,658.

	Ou	eferred atflows of esources	In	eferred flows of esources
Differences between expected and actual experience	\$	87,989	\$	27,260
Changes of assumptions		93,866		136,354
Town benefit payments and plan administrative				
expense made subsequent to the measurement date		49,377		
Total	\$	231,232	\$	163,614

\$49,377 reported as deferred outflows of resources related to pensions resulting from benefit payments made subsequent to the measurement date will be recognized as a decrease of the total pension liability in the year ending June 30, 2024. Other amounts reported as deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending	
June 30	 Total
2024	\$ 47,168
2025	9,156
2026	(35,923)
2027	(2,160)
Total	\$ 18,241

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2023

Sensitivity of the Town's Total Pension Liability to Changes in the Discount Rate. The following presents the Town's total pension liability calculated using the discount rate of 4.31%, as well as what the Town's total pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (3.31%) or 1-percentage-point higher (5.31%) than the current rate:

		1%		Discount	1%		
	Decrease		Decrease Rate		<b>Incre as e</b>		
	(	(3.31%)		(4.31%)		(5.31%)	
Total pension liability	\$	1,242,864	\$	1,168,065	\$	1,099,391	

## Schedule of Changes in Total Pension Liability Law Enforcement Officers' Special Separation Allowance

	2023
Beginning balance	\$ 1,359,037
Service cost	 41,403
Interest on the total pension liability	29,602
Differences between expected and actual experience	
in the measurement of the total pension liability	(13,837)
Changes of assumptions or other inputs	(161,367)
Benefit payments	 (86,773)
Net changes	 (190,972)
Ending balance of the total pension liability	\$ 1,168,065

Changes of Assumptions. Changes of assumptions and other inputs reflect a change in the discount rate from 2.25 percent at December 31, 2020 (measurement date) to 4.31 percent at December 31, 2021 (measurement date).

The plan currently uses mortality tables that vary by age, and health status (i.e. disabled and healthy) the current mortality rates are based on published tables and based on studies that cover significant portions of the U.S. population. The healthy mortality rates also contain a provision to reflect future mortality improvements.

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2023

# Total Expense, Liabilities, and Deferred Outflows and Inflows of Resources of Related to Pensions

Following is information related to the proportionate share and pension expense for all pension plans:

	_I	LGERS	$\mathbf{L}$	<b>EOSSA</b>		Total
Pension expense	\$	514,415	\$	119,658	\$	634,073
Pension liability		1,852,645		1,168,065	3	3,020,710
Proportionate share of the net pension liability	0.	03284%		n/a		-
Deferred of Outflows of Resources						
Differences between expected and actual experience	\$	79,829	\$	87,989	\$	167,818
Changes of assumptions		184,852		93,866		278,718
Net difference between projected and actual						
earnings on pension plan investments		612,319		-		612,319
Changes in proportion and differences between						
contributions and proportionate share of contributions		19,308		-		19,308
Benefit payments and administrative costs paid						
subsequent to the measurement date	_	341,636	_	49,377	_	391,013
Total	\$	1,237,944	\$	231,232	\$	1,469,176
Deferred of Inflows of Resources						
Differences between expected and actual experience	\$	7,827	\$	27,260	\$	35,087
Changes of assumptions		_		136,354		136,354
Changes in proportion and differences between						
contributions and proportionate share of contributions		38,322		_		38,322
Total	\$	46,149	\$	163,614	\$	209,763

#### **Supplemental Retirement Income Plan for Law Enforcement Officers**

**Plan Description.** The Town contributes to the Supplemental Retirement Income Plan (Plan), a defined contribution pension plan administered by the Department of state Treasurer and a board of trustees. The Plan provides retirement benefits to law enforcement officers employed by the Town. Article 5 of G.S. Chapter 135 assigns the authority to establish and amend benefit provisions to the North Carolina General Assembly.

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2023

The Supplemental Retirement Income Plan for Law Enforcement Officers is included in the Annual Comprehensive Financial Report for the state of North Carolina. The state's Annual Comprehensive Financial Report includes the pension trust fund financial statements for the Internal Revenue Code Section 401(k) plan that includes the Supplemental Retirement Income Plan for Law Enforcement Officers. That report may be obtained by writing to the Office of the State Controller, 1410 Mail Service Center, Raleigh, North Carolina 27699-1410, or by calling (919) 981-5454.

**Funding Policy.** Article 12E of G.S. Chapter 143 requires the Town to contribute each month an amount equal to 5% of each officer's salary, and all amounts contributed are vested immediately. Also, the law enforcement officers may make voluntary contributions to the plan. The Town made contributions of \$35,780 for the reporting year. No amounts were forfeited.

#### Defined Contribution 40l(k) Plan

The Town sponsors a defined contribution 401(k) plan, in which the Town currently contributes 5% to each eligible employee. The Town's portion of contributions for the year ended June 30, 2023 was \$137,920. The employees' elected deferrals to the Plan were \$41,902 for the year ended June 30, 2023.

#### **Other Post-Employment Benefits**

#### **Healthcare Benefits**

**Plan Description.** According to a Town resolution, the Town allows employees who retire on or after July 1, 1999 from the Town with at least 15 years of Town service before the age of 65 under the provisions set forth in the North Carolina Local Government Retirement System (LGERS) to participate in the Town's healthcare plan upon retirement, until they become eligible for Medicare. The plan is a single employer defined benefit plan. The Town will pay 100% of the premium if the employee has at least 30 years of service with the Town or has at least 20 years of service with the Town and has attained age 62. The Town will pay 75% of the premium if the employee has at least 15 years of service with the Town and has attained age 57. The Town will pay 100% of the premium for employees retiring due to medical disability, provided they have at least 20 years of service, or 75% if they are age 57 with 15 years of service and retire due to medical disability.

Also, retirees can purchase coverage for their dependents at the Town's group rates if the dependent was enrolled at the time of the employee's retirement. Dependent coverage terminates at the earliest of five years, upon the retiree becoming eligible for Medicare, attaining age 65, or upon retiree death. The Town Council may amend the benefit provisions. A separate report was not issued for the Plan.

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2023

Membership of the healthcare plan consisted of the following at June 30, 2021, the date of the latest actuarial valuation:

Inactive members or beneficiaries currently	
receiving benefits	11
Active members	57
Total	68

#### **Total OPEB Liability**

The Town's total OPEB liability of \$2,084,503 was measured as of June 30, 2022 and was determined by an actuarial valuation as of June 30, 2021.

Actuarial Assumptions and Other Inputs. The total OPEB liability in the June 30, 2021 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement unless otherwise specified:

Inflation	2.50%
Real wage growth	0.75%
Wage inflation	3.25%
Salary increases, including wage inflation	
General employees	3.25% - 8.41%
Firefighters	3.25% - 8.15%
Law enforcement officers	3.25% - 7.90%
Municipal bond index rate	
Prior measurement date	2.16%
Measurement date	3.54%
Health care cost trend rates	
Pre-Medicare medical and Prescription Drug	7.00% for 2021 decreasing to an ultimate rate of 4.50% by 2031

The discount rate used to measure TOL was based on the June average of the Bond Buyer General Obligation 20-year Municipal Bond Index published weekly by the Bond Buyer.

**Deaths Before Retirement:** RP-2010 General and Safety Employees base rates projected from 2010 using generational improvement with Scale MP-2019.

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2023

**Deaths After Retirement (Healthy):** Pub-2010 General-Retirees base rates are projected from 2010 using generational improvement with Scale MP-2019. Rates for males are set forward 2 years, and use 96% of rates under age 81 then blended to 100% at age 85 and beyond. Rates for females are 100% of rates under age 92 then blended to 110% at age 94 and beyond. Because the retiree tables have no rates prior to age 50, the General Mortality Table for Employees is used for ages less than 50.

**Deaths After Retirement (Disabled):** Pub-2010 Non-Safety Mortality Table for Disabled Retirees base rates are projected from 2010 using generational improvement with Scale MP-2019. Rates are set forward 3 years for males and set back 1 year for females for all ages.

#### **Changes in the Total OPEB Liability**

	To	tal OPEB	
	Liability		
Balance at July 1, 2022	\$	2,323,249	
Changes for the year:			
Service cost		65,867	
Interest		50,517	
Differences between expected and actual experience		(1,747)	
Changes of assumptions or other inputs		(252,126)	
Benefit payments		(101,257)	
Net changes		(238,746)	
Balance at June 30, 2023	\$	2,084,503	

Changes in assumptions and other inputs reflect a change in the Municipal Bond Index Rate from 2.16% to 3.54%.

The Town selected a Municipal Bond Index Rate equal to the Bond Buyer 20-year General Obligation Bond Index published at the last Thursday of June by the Bond Buyer, and the Municipal Bond Index Rate as of the measurement date as the discount rate used to measure the TOL.

Mortality rates were based on the Pub-2010 mortality tables, with adjustments for LGERS experience and generational mortality improvements using Scale MP-2019.

The demographic actuarial assumptions for retirement, disability incidence, withdrawal, and salary increase used in the June 30, 2021 valuation were based on the results of an actuarial experience study for the period January 1, 2015 - December 31, 2019, adopted by the LGERS board.

The remaining actuarial assumptions (e.g., initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) used in the June 30, 2021 valuation were based on a review of recent plan experience performed concurrently with the June 30, 2021 valuation.

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2023

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate. The following presents the total OPEB liability of the Town, as well as what the Town's total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.54 percent) or one percentage point higher (4.54 percent) than the current discount rate:

		1% Decrease (2.54%)		Current Discount Rate (3.54%)		1%
						Increase (4.54%)
Total OPEB liability	\$	2,263,361	\$	2,084,503	\$	1,924,297

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates. The following presents the total OPEB liability of the Town, as well as what the Town's total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower or one percentage point higher than the current healthcare cost trend rates:

	1%				1%		
	<u> </u>	De cre as e		Current	]	Incre as e	
Total OPEB liability	\$	1,890,838	\$	2,084,503	\$	2,307,928	

# **OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the year ended June 30, 2023, the Town recognized OPEB expense of \$143,916. At June 30, 2023, the Town reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

		eferred atflows of esources	Deferred Inflows of Resources		
Differences between expected and actual experience	\$	198,012	\$	81,076	
Changes of assumptions		283,368		251,850	
Benefit payments and plan administrative expense					
made subsequent to the measurement date		128,661			
Total	\$	610,041	\$	332,926	

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2023

\$128,661 reported as deferred outflows of resources related to pensions resulting from benefit payments made and administrative expenses incurred subsequent to the measurement date will be recognized as a decrease of the total OPEB liability in the year ending June 30, 2024. Other amounts reported as deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending		
June 30	T	otal
2024		27,532
2025		30,163
2026		40,566
2027		56,129
2028		18,875
Thereafter		(24,811)
Total	\$	148,454

#### **Other Employment Benefits**

The Town has elected to provide death benefits to employees through the Death Benefit Plan for members of the Local Governmental Employees' Retirement System (Death Benefit Plan), a multiple-employer, state-administered, cost-sharing plan funded on a one-year term cost basis. The beneficiaries of those employees who die in active service after one year of contributing membership in the System, or who die within 180 days after retirement or termination of service and have at least one year of contributing membership service in the System at the time of death, are eligible for death benefits. Lump-sum death benefit payments to beneficiaries are equal to the employee's 12 highest months' salary in a row during the 24 months prior to the employee's death, but the benefit may not exceed \$50,000. Because all death benefit payments are made from the Death Benefit Plan and not by the Town, the Town was does not determine the number of eligible participants. The Town has no liability beyond the payment of monthly contributions. The contributions to the Death Benefit Plan cannot be separated between the post-employment benefit amount and the other benefit amount. Contributions are determined as a percentage of monthly payroll based upon rates established annually by the state. Separate rates are set for employees not engaged in law enforcement and for law enforcement officers. The Town considers these contributions to be immaterial.

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2023

#### **Deferred Outflows and Inflows of Resources**

The Town has several deferred outflows of resources. Deferred outflows of resources are comprised of the following:

	 Amount
Benefit payments made and administration	
expenses for pension	\$ 391,013
Benefit payments made and administration	
expenses for OPEB	128,661
Differences between expected and actual experience - Pension	167,818
Differences between expected and actual experience - OPEB	198,012
Changes of assumptions - Pension	278,718
Changes of assumptions - OPEB	283,368
Net difference between projected and actual experience - Pension	612,319
Changes in proportion and differences between employer	
contributions and proportionate share - Pension	 19,308
Total	\$ 2,079,217

Deferred inflows of resources at year-end are comprised of the following:

	A	mount
Taxes receivable (General Fund)	\$	96,158
Prepaid taxes		3,693
Changes in assumptions - Pension		136,354
Changes in assumptions - OPEB		251,850
Differences between expected and actual experience - Pension		35,087
Differences between expected and actual experience - OPEB		81,076
Changes in proportion and differences between employer		
contributions and proportionate share - Pension		38,322
Total	\$	642,540

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2023

#### Risk Management

The Town is exposed to various risks of loss related to torts, theft of, damage to, destruction of assets, errors, omissions, injuries to employees, and natural disasters. The Town participates in risk-financing through Tokio Marine/HCC Insurance and obtains workers' compensation coverage up to statutory limits. Specific information on the limits and of the insurance purchased can be obtained by contacting the Wayah Insurance Agency, 295 East Palmer Street, Franklin, North Carolina.

Commercial flood insurance is available within the Town limits since the Town participates in the National Flood Insurance Program. The Town has Commercial Property Insurance coverage on the utility property that is subject to flooding and also carried flood insurance on the police department property.

The Town carries commercial coverage for all other risks of loss. There have been no significant reductions in insurance coverage in the prior year and settled claims have not exceeded coverage in any of the past three fiscal years.

In accordance with G.S. 159-29, the Town's employees that have access to \$100 or more at any given time of the Town's funds are performance bonded through a commercial surety bond. The Finance Officer is bonded for \$1,000,000, and the Tax Collector is bonded for \$25,000. The remaining employees that have access to funds are bonded under a blanket bond for \$10,000.

The Finance Officer of the Town of Franklin Tourism Development Authority, who is also the Finance Officer of the Town, is bonded under a separate bond for the Authority's operations for \$100,000.

The Town of Franklin ABC Board is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The ABC Board has commercial property, general liability, auto liability, workers' compensation, and employee health coverage. The ABC Board also has liquor legal liability coverage. Claims have not exceeded coverage in any of the past three fiscal years.

#### Claims, Judgments, and Contingent Liabilities

At June 30, 2023, the Town periodically is subject to claims and lawsuits that arise in the ordinary course of business. It is the opinion of management that the disposition or ultimate resolution of such claims and lawsuits, if any, will not have a material adverse effect on the financial position of the Town.

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2023

#### **Long-Term Obligations**

#### Leases

The Town has entered into agreements to lease certain equipment. The lease agreements qualify as other than short-term leases under GASB 87 and, therefore, have been recorded at the present value of the future minimum lease payments as of the date of their inception. On August 1, 2021, the Town entered into a 48-month lease as Lessee for the use of Toshiba Multifunction Color Printer. An initial lease liability was recorded in the amount of \$34,428. As of June 30, 2023, the value of the lease liability is \$17,328. The Town is required to make quarterly fixed payments of \$2,188. The lease has an interest rate of 0.8850%. The value of the right to use asset as of June 30, 2023 of \$34,428 with accumulated amortization of \$16,497 is included with the right-to-use lease assets on the capital asset rollforward schedule.

On December 6, 2021, the Town entered into a 36-month lease as Lessee for the use of Leaf Equipment - Police Department. An initial lease liability was recorded in the amount of \$43,483. As of June 30, 2023, the value of the lease liability is \$14,508. Town of Franklin is required to make annual fixed payments of \$14,652. The lease has an interest rate of 0.9950%. The value of the right to use asset as of June 30, 2023 of \$43,608 with accumulated amortization of \$28,938 is included with the right-to-use lease assets on the capital asset rollforward schedule.

On April 5, 2023, the Town entered into a 36-month lease as Lessee for the use of John Deere 410L. An initial lease liability was recorded in the amount of \$149,231. As of June 30, 2023, the value of the lease liability is \$141,207. Town of Franklin is required to make monthly fixed payments of \$2,656. The lease has an interest rate of 7.1858%. The value of the right to use asset as of June 30, 2023 of \$149,231 with accumulated amortization of \$3,565 is included with the right-to-use lease assets on the capital asset rollforward schedule. The Town has the option to purchase the equipment for \$78,000.

On February 8, 2023, the Town entered into a 36-month lease as Lessee for the use of John Deere 60G. An initial lease liability was recorded in the amount of \$87,377. As of June 30, 2023, the value of the lease liability is \$80,613. Town of Franklin is required to make monthly fixed payments of \$1,612. The lease has an interest rate of 8.3428%. The value of the right to use asset as of June 30, 2023 of \$87,377 with accumulated amortization of \$3,471 is included with the right-to-use lease assets on the capital asset rollforward schedule. The Town has the option to purchase the equipment for \$45,971.

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2023

The future minimum lease obligations and the net present value of these minimum lease payments as of June 30, 2023 were as follows:

#### **Governmental Activities:**

Year Ending June 30	Principal Payments		erest ments
2024	\$	19,683	\$ 219
2025		5,221	 29
Total	\$	24,904	\$ 248

#### **Business-Type Activities:**

Year Ending June 30	Principal Payments		Interest Payments
2024	\$ 36,023	\$	14,547
2025	41,617		13,105
2026	 151,112		7,982
Total	\$ 228,752	\$	35,634

#### **Subscription Liabilities**

For the year ended June 30, 2023, the financial statements include the adoption of GASB 96, Subscription-Based Technology Arrangements. The primary objective of this statement is to enhance the relevance and consistency of information about governments' subscription activities. This statement establishes a single model for subscription accounting based on the principle that subscriptions are financings of the right to use an underlying asset. Under this statement, an organization is required to recognize a subscription liability and an intangible right-to-use subscription asset.

On July 1, 2022, the Town entered into a 48-month subscription for the use of Badge Meter. An initial subscription liability was recorded in the amount of \$23,052. As of June 30, 2023, the value of the subscription liability is \$15,803. Town of Franklin is required to make annual fixed payments of \$7,250. The lease has an interest rate of 2.4450%. The value of the right to use asset as of June 30, 2023 of \$23,052 with accumulated amortization of \$5,763 is included with subscription assets on the capital asset rollforward schedule.

On July 1, 2022, the Town entered into a 24-month subscription for the use of Southern Software. An initial subscription liability was recorded in the amount of \$8,464. As of June 30, 2023, the value of the subscription liability is \$4,186. Town of Franklin is required to make annual fixed payments of \$4,278. The lease has an interest rate of 2.1940%. The value of the right to use asset as of June 30, 2023 of \$8,464 with accumulated amortization of \$4,232 is included with subscription assets on the capital asset rollforward schedule.

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2023

On July 1, 2022, the Town entered into a 48-month subscription for the use of Tyler Technologies. An initial subscription liability was recorded in the amount of \$116,286. As of June 30, 2023, the value of the subscription liability is \$86,152. Town of Franklin is required to make annual fixed payments of \$30,133. The lease has an interest rate of 2.4450%. The value of the right to use asset as of June 30, 2023 of \$116,286 with accumulated amortization of \$29,072 is included with subscription assets on the capital asset rollforward schedule.

#### **Governmental Activities:**

Year Ending June 30	Principal Payments		terest yments_
2024	\$	18,199	\$ 1,145
2025		14,356	711
2026		14,707	 360
Total	\$	47,262	\$ 2,216

#### **Business-Type Activities:**

Year Ending June 30	Principal Payments		terest yments
2024	\$	19,154	\$ 1,440
2025		19,623	971
2026		20,102	492
Total	\$	58,879	\$ 2,903

#### **Installment Purchases and Note Payable**

#### **Governmental Activities:**

Governmental Activities:	
Municipal buildings, executed \$1,533,872 in September 2012, under an	
installment purchase contract, due in annual installments of	
of varying amounts, including interest of 2.32%, through June 2024	\$ 136,594
Construction of Fire Substation, executed \$400,000 in February 2021, under an installment purchase contract, due in annual installments of	
varying amounts, including interest of 1.990% through November 2030	 320,000
Total governmental activities	\$ 456,594

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2023

The Town's outstanding notes from direct placements related to governmental activities of \$136,594 are secured with the building. The Town's outstanding notes from direct borrowings related to governmental activities of \$136,594 contain provisions that an event of default would result in repayment of balance to become at once due and payable, regardless of the maturity fate or other due date thereof.

The Town's outstanding notes from direct placements related to governmental activities of \$320,000 are secured with the mortgaged property and equipment. The Town's outstanding notes from direct borrowings related to governmental activities of \$320,000 contain provisions that an event of default would result in (1) declare the unpaid principal balance of Installment Payments immediately due and payable; 2) proceed by appropriate court action to enforce the Town's performance of the applicable covenants of this Agreement or to recover for the breach there of; 3) pay over any balance remaining in the Project Fund to be applied against outstanding Required Payments in any manner UCB may reasonably deem appropriate; 4) avail itself of all available remedies under this Agreement, including execution and foreclosure as provided in Section 8.03 and 8.04, and recovery of attorney's fees and other expenses.

Business-Type Activities: Water and Sewer Department, executed \$2,743,128 in September 2012,		
under an installment purchase contract, due in annual installments	Ф	220.404
of varying amounts, including interest of 2.32%, through June 2024	\$	238,404
Water and Sewer Department, executed \$2,619,500 in June 2010, under an installment purchase contract, due in annual installments		
of \$254,695, including interest of 5.11%, through June 2025		472,845
Water and Sewer Department, executed \$3,073,993 in October 2018, under a Drinking Water State Revolving Fund loan, due in annual		
installments of \$153,700, 0% interest, through May 2038		2,305,495
Water and Sewer Department, executed \$5,190,484 in June 2013, under a Clean Water State Revolving Fund loan, due in annual		
installments of \$259,524, plus interest of 2.445%, through May 2033		2,595,242
Total business-type activities	\$	5,611,986

The Town's outstanding notes from direct placements related to business-type activities of \$238,404 are secured with the building. The Town's outstanding notes from direct borrowings related to business-type activities of \$238,404 contain provisions that an event of default would result in repayment of balance to become at once due and payable, regardless of the maturity fate or other due date thereof.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2023

The Town's outstanding notes from direct placements related to business-type activities of \$472,845 are secured with the equipment. The Town's outstanding notes from direct borrowings related to business-type activities of \$472,845 contain provisions that an event of default would result in (1) declare the whole unpaid principal balance of Installment Payments due and thereafter to become at once due and payable; 2) exercise its rights as a secured party under the Uniform Commercial Code of the state and pursuant to the grant made in Section 3.2 of Agreement, including, but not limited to, taking possession of any part on all of the Equipment pursuant to this Agreement, with or without terminating this Agreement, excluding the Town from possession, and selling or leasing the Equipment for the account of the Town; or 3) proceed by appropriate court action to enforce performance by the Town of the applicable covenants of this Agreement or to recover for the breach thereof; provided, however, that nothing contained in the Agreement shall be deemed to allow any judgment for a deficiency or waive any provision of N.C.G.S. Section 160A-20 or any defense the Town may otherwise have.

The Town's outstanding notes from direct borrowings related to business-type activities of \$2,305,495 are secured with the equipment. The Town's outstanding notes from direct borrowings related to business-type activities of \$2,305,495 contain provisions that an event of default would result in immediate repayment of note in whole and any further commitment of funds may be withdrawn.

The Town's outstanding notes from direct borrowings related to business-type activities of \$2,595,242 are secured with the equipment. The Town's outstanding notes from direct borrowings related to business-type activities of \$2,595,242 contain provisions that an event of default would result in immediate repayment of note in whole and any further commitment of funds may be withdrawn.

Annual debt service requirements to maturity are as follows:

<b>Year Ending</b>	G	Government	tal A	ctivities	_1	Business-Ty	pe A	ctivities
June 30	P	rincipal	_I	nterest		Principal		Interest
2024	\$	176,594	\$	9,623	\$	882,164	\$	93,142
2025		40,000		5,665		655,537		69,490
2026		40,000		4,842		413,224		50,763
2027		40,000		4,035		413,224		44,418
2028		40,000		3,228		413,224		38,072
2029-2033		120,000		4,849		2,066,118		95,181
2034-2038		_		_	_	768,495		
Total	\$	456,594	\$	32,242	\$	5,611,986	\$	391,066

At June 30, 2023, the Town had a legal debt margin of \$61,573,806.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2023

#### **Changes in Long-Term Liabilities**

		Balance						Balance	(	Current
	<b>July 1, 202</b>		In	creases	D	ecreases	Jur	ne 30, 2023	_]	Portion
Governmental Activities:										
Notes from direct placements	\$	628,560	\$	-	\$	171,966	\$	456,594	\$	176,594
Lease liabilities		44,399		-		19,495		24,904		19,683
Subscription liabilities		-		66,607		19,345		47,262		18,199
Compensated absences		141,026		81,510		73,021		149,515		74,758
Total OPEB liability		1,548,552		-		148,189		1,400,363		-
Net pension liability (LGERS)		337,867		829,298		=		1,167,165		-
Total pension liability (LEOSSA)		1,359,037		_		190,972		1,168,065		
Governmental activities										
long-term liabilities	\$	4,059,441	\$	977,415	\$	622,988	\$	4,413,868	\$	289,234
Business-Type Activities:										
Notes from direct borrowings and direct placements	\$	6,483,569	\$	-	\$	871,583	\$	5,611,986	\$	882,164
Lease liabilities		10,351		236,608		18,207		228,752		36,023
Subscription liabilities		-		81,195		22,316		58,879		19,154
Total OPEB liability		774,697		-		90,557		684,140		-
Net pension liability (LGERS)		198,432		487,048		-		685,480		-
Compensated absences		61,720		34,866		35,021		61,565		30,783
Business-type activities						<u></u>				
long-term liabilities	\$	7,528,769	\$	839,717	\$	1,037,684	\$	7,330,802	\$	968,124

Compensated absences for governmental activities have typically been liquidated in the General Fund.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2023

#### C. Interfund Activity

Transfers in (out) for the year ended June 30, 2023 are summarized as follows:

From the Coronavirus State & Local Fiscal Recovery SRF to the General Fund to cover eligible expenditures under the American Rescue Plan Act grant	\$ 34,421
From the Coronavirus State & Local Fiscal Recovery SRF	
to the Water & Sewer Fund to cover eligible expenditures	
under the American Rescue Plan Act grant	375,300
From the Construction of Fire Substation Capital Project	
Fund to the General Fund to close out project	5,981
1 0	2,5 0 1
From the Water & Sewer Fund to the Water & Sewer	
Capital Project Fund to fund project expenditures	 212,025
Total	\$ 627,727

#### 3. Jointly Governed Organization

#### **Joint Ventures**

The Town and the members of the Town's fire department each appoint two members to the five-member local Board of Trustees for the Firemen's Relief Fund. The State Insurance Commissioner appoints one additional member to the local Board of Trustees. The Firemen's Relief Fund is funded by a portion of the fire and lightening insurance premiums that insurers remit to the state. The state passes these monies to the local board of the Firemen's Relief Fund. The funds are used to assist firefighters in various ways. The participating governments do not have any equity interest in the joint venture, so no equity has been reflected in the financial statements at June 30, 2023. The Firemen's Relief Fund does not issue separate audited financial statements. Instead, the local Board of Trustees files an annual financial report with the State Firemen's Association. This report can be obtained from the Association at 323 West Jones Street, Suite 401, Raleigh, North Carolina 27603.

#### **Related Party Transactions**

During fiscal year ended June 30, 2023, the Town of Franklin remitted \$191,569 to the Town of Franklin TDA, which is the collection fee of 3% of gross receipts derived from the rental of any room, lodging, or accommodation furnished by a hotel, motel, inn, tourist camp, or similar place within the Town. The Town of Franklin TDA also had an accounts receivable amount of \$16,575 owed from the Town of Franklin at year-end.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2023

During fiscal year ended June 30, 2023, the Town of Franklin received \$223,280 from the ABC Board, \$209,886 was for Profit Distributions while \$13,394 was for law enforcement for public safety.

#### 4. Summary Disclosure of Significant Contingencies

#### **Federal and State-Assisted Programs**

The Town has received proceeds from several federal and state grants. Periodic audits of these grants are required, and certain costs may be questioned as not being appropriate expenditures under the grant agreements. Such audits could result in the refund of grant monies to the grantor agencies. Management believes that any required refunds will be immaterial. No provision has been made in the accompanying financial statements for the refund of grant monies.

#### 5. Change in Accounting Principle

GASB Statement No. 96, Subscription-Based Information Technology Arrangements, was implemented for the current year. However, the implementation did not have an affect on equity. Accordingly, there is no restatement to report. See Long-Term Liabilities, Subscriptions, for further discussion.





## SCHEDULE OF CHANGES IN TOTAL PENSION LIABILITY LAW ENFORCEMENT OFFICERS' SPECIAL SEPARATION ALLOWANCE LAST SEVEN FISCAL YEARS \*

Law Enforcement Officers' Special Separation Allowance

	 0 0 0 0 0 0 0 0 0	 0		
	 2023	2022	 2021	 2020
Beginning balance	\$ 1,359,037	\$ 1,223,886	\$ 995,982	\$ 896,132
Service cost	41,403	46,317	26,191	27,875
Interest on the total pension liability	29,602	23,052	31,598	32,040
Differences between expected and actual experience				
in the measurement of the total pension liability	(13,837)	152,799	(51,442)	46,528
Changes of assumptions or other inputs	(161,367)	(28,013)	274,989	25,228
Benefit payments	 (86,773)	 (59,004)	 (53,432)	 (31,821)
Ending balance of the total pension liability	\$ 1,168,065	\$ 1,359,037	\$ 1,223,886	\$ 995,982

The amounts presented for each fiscal year were determined as of the prior December 31.

<sup>\*</sup> This schedule is intended to show information for ten years.

Additional years' information will be displayed as it becomes available.

# SCHEDULE OF CHANGES IN TOTAL PENSION LIABILITY LAW ENFORCEMENT OFFICERS' SPECIAL SEPARATION ALLOWANCE LAST SEVEN FISCAL YEARS \*

**Law Enforcement Officers' Special Separation Allowance** 

	 2019 2018			2017		
Beginning balance	\$ 908,912	\$	818,775	\$	827,883	
Service cost	27,316		24,311		24,957	
Interest on the total pension liability	28,219		30,991		28,761	
Differences between expected and actual experience						
in the measurement of the total pension liability	(5,964)		18,597		-	
Changes of assumptions or other inputs	(30,530)		48,059		(18,311)	
Benefit payments	 (31,821)		(31,821)		(44,515)	
Ending balance of the total pension liability	\$ 896,132	\$	908,912	\$	818,775	

# SCHEDULE OF TOTAL PENSION LIABILITY AS A PERCENTAGE OF COVERED EMPLOYEE PAYROLL - LAW ENFORCEMENT OFFICERS' SPECIAL SEPARATION ALLOWANCE LAST SEVEN FISCAL YEARS \*

Law Enforcement Officers' Special Separation Allowance

	2023 2022		2021	2020	
Total pension liability	\$ 1,168,065	\$	1,359,037	\$ 1,223,886	\$ 995,982
Covered employee payroll	907,158		922,638	849,120	918,185
Total pension liability as a					
percentage of covered employee payroll	128.76%		147.30%	144.14%	108.47%

#### **Notes to the Schedules:**

The Town of Franklin has no assets accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement 73 to pay related benefits.

<sup>\*</sup> This schedule is intended to show information for ten years.

Additional years' information will be displayed as it becomes available.

# SCHEDULE OF TOTAL PENSION LIABILITY AS A PERCENTAGE OF COVERED EMPLOYEE PAYROLL - LAW ENFORCEMENT OFFICERS' SPECIAL SEPARATION ALLOWANCE LAST SEVEN FISCAL YEARS \*

**Law Enforcement Officers' Special Separation Allowance** 

	 2019	2018	2017
Total pension liability	\$ 896,132	\$ 908,912	\$ 818,775
Covered employee payroll	852,645	843,148	818,843
Total pension liability as a			
percentage of covered employee payroll	105.10%	107.80%	99.99%

SCHEDULE OF CHANGES IN THE TOTAL OPEB LIABILITY AND RELATED RATIOS REQUIRED SUPPLEMENTARY INFORMATION LAST SIX FISCAL YEARS \*

Schedule of Changes in Total OPEB Liability and Related Ratios

	 2023	2022	2021
Total OPEB Liability:	 	 	 
Service cost at end of year	\$ 65,867	\$ 68,423	\$ 49,929
Interest	50,517	40,919	56,482
Changes of benefit terms	-	-	15,302
Differences between expected and actual experience	(1,747)	264,331	-
Changes of assumptions or other inputs	(252,126)	219,784	189,050
Benefit payments and implicit subsidy credit	(101,257)	(106,062)	(76,844)
Net change in total OPEB liability	(238,746)	487,395	233,919
Total OPEB liability - beginning	 2,323,249	1,835,854	 1,601,935
Total OPEB liability - ending	\$ 2,084,503	\$ 2,323,249	\$ 1,835,854
Covered employee payroll	\$ 2,254,018	\$ 2,254,018	\$ 2,368,885
Total OPEB liability as a percentage of			
covered employee payroll	92.48%	103.07%	77.50%

#### **Notes to the Required Schedules:**

*Changes of Assumptions:* Changes of assumptions and other inputs reflect the effects of changes in the discount rate of each period. The following are the discount rates used in each period:

Fiscal Year	Rate
2023	3.54%
2022	2.16%
2021	2.21%
2020	3.50%
2019	3.89%
2018	3.56%

<sup>\*</sup> This schedule is intended to show information for ten years.

Additional years' information will be displayed as it becomes available.

SCHEDULE OF CHANGES IN THE TOTAL OPEB LIABILITY AND RELATED RATIOS REQUIRED SUPPLEMENTARY INFORMATION LAST SIX FISCAL YEARS \*

Schedule of Changes in Total OPEB Liability and Related Ratios

	 2020	2019	2018
Total OPEB Liability:			
Service cost at end of year	\$ 58,829	\$ 60,931	\$ 66,072
Interest	64,131	58,376	50,421
Changes of benefit terms	(171,334)	-	-
Differences between expected and actual experience	-	11,533	(6,572)
Changes of assumptions or other inputs	39,045	(50,071)	(86,317)
Benefit payments and implicit subsidy credit	(73,980)	(70,015)	(48,113)
Net change in total OPEB liability	(83,309)	10,754	(24,509)
Total OPEB liability - beginning	 1,685,244	 1,674,490	 1,698,999
Total OPEB liability - ending	\$ 1,601,935	\$ 1,685,244	\$ 1,674,490
Covered employee payroll	\$ 2,368,885	\$ 2,355,213	\$ 2,355,213
Total OPEB liability as a percentage of covered employee payroll	67.62%	71.55%	71.10%

# LOCAL GOVERNMENTAL EMPLOYEES' RETIREMENT SYSTEM REQUIRED SUPPLEMENTARY INFORMATION PROPORTIONATE SHARE OF NET PENSION LIABILITY (ASSET) LAST TEN FISCAL YEARS\*

	2023	2022	2021	2020	2019
Proportion of the net pension liability (asset) (%)	0.03284%	0.03497%	0.03331%	0.03789%	0.03844%
Proportion of the net pension liability (asset) (\$)	\$ 1,852,645	\$ 536,299	\$ 1,190,308	\$ 1,034,746	\$ 911,928
Covered payroll	\$ 2,639,335	\$ 2,486,839	\$ 2,516,102	\$ 2,642,187	\$ 2,654,694
Proportionate share of the net pension liability (asset) as a percentage of its covered payroll	70.19%	21.57%	47.31%	39.16%	34.35%
Plan fiduciary net position as a percentage of the total pension liability**	84.14%	95.51%	88.61%	90.86%	91.63%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of the prior fiscal year ended June 30.

<sup>\*\*</sup> This will be the same percentage for all participant employers in the LGERS plan.

# LOCAL GOVERNMENTAL EMPLOYEES' RETIREMENT SYSTEM REQUIRED SUPPLEMENTARY INFORMATION PROPORTIONATE SHARE OF NET PENSION LIABILITY (ASSET) LAST TEN FISCAL YEARS\*

	2018	2017	2016	2015	2014
Proportion of the net pension liability (asset) (%)	0.04066%	0.03954%	0.03950%	0.04056%	0.04030%
Proportion of the net pension liability (asset) (\$)	\$ 621,172	\$ 839,171	\$ 177,274	\$ (239,201)	\$ 485,770
Covered payroll	\$ 2,504,775	\$ 2,396,096	\$ 2,239,266	\$ 2,267,471	\$ 2,186,680
Proportionate share of the net pension liability (asset) as a percentage of its covered payroll	24.80%	35.02%	7.92%	-10.55%	22.21%
Plan fiduciary net position as a percentage of the total pension liability**	94.18%	91.47%	98.09%	102.64%	94.35%

# LOCAL GOVERNMENTAL EMPLOYEES' RETIREMENT SYSTEM REQUIRED SUPPLEMENTARY INFORMATION TOWN OF FRANKLIN'S CONTRIBUTIONS LAST TEN FISCAL YEARS

		2023		2022		2021		2020		2019	
Contractually required contribution	\$	341,636	\$	306,714	\$	259,245	\$	232,644	\$	212,390	
Contributions in relation to the contractually required contribution		341,636		306,714		259,245		232,644		212,390	
Contribution deficiency (excess)	\$		\$		\$		\$		\$		
Covered payroll	\$	2,757,864	\$	2,639,335	\$	2,486,839	\$	2,516,102	\$	2,642,187	
Contributions as a percentage of covered payroll		12.39%		11.62%		10.42%		9.25%		8.04%	

# LOCAL GOVERNMENTAL EMPLOYEES' RETIREMENT SYSTEM REQUIRED SUPPLEMENTARY INFORMATION TOWN OF FRANKLIN'S CONTRIBUTIONS LAST TEN FISCAL YEARS

Boun Governmental Employees receivement System										
		2018		2017		2016	2015		2014	
Contractually required contribution	\$	206,822	\$	189,300	\$	165,174	\$	161,032	\$	163,874
Contributions in relation to the contractually required contribution		206,822		189,300		165,174		161,032		163,874
Contribution deficiency (excess)	\$		\$		\$		\$		\$	
Covered payroll	\$	2,654,694	\$	2,504,775	\$	2,396,096	\$	2,239,266	\$	2,267,471
Contributions as a percentage of covered payroll		7.79%		7.56%		6.89%		7.19%		7.23%

	Final Budget	Actual	Variance Over/Under		
Revenues:					
Ad valorem taxes:					
Taxes	\$ 2,329,000	\$ 2,702,092	\$ 373,092		
Penalties and interest	7,000	23,694	(7,000)		
Total	2,336,000	2,725,786	366,092		
Other Taxes and Licenses:					
Fire tax	1,085,000	1,190,349	105,349		
Vehicle rental tax	20,000	41,120	21,120		
Total	1,105,000	1,231,469	126,469		
Unrestricted Intergovernmental Revenues:					
Local option sales tax	850,000	1,358,770	508,770		
Utility franchise tax	400,000	448,116	48,116		
Beer and wine tax	17,500	19,108	1,608		
ABC profit distribution	70,000	223,280	153,280		
Occupancy tax	142,000	197,494	55,494		
Total	1,479,500	2,246,768	767,268		
Restricted Intergovernmental Revenues:					
Powell Bill allocation	158,910	137,422	(21,488)		
Federal grant	77,996	211,403	133,407		
State Capital Infrastructure Fund Grant	-	55,980	55,980		
Miscellaneous grants	267,500	271,965	4,465		
Total	504,406	676,770	172,364		
Permits and Fees:					
Zoning permits	3,000	5,437	2,437		
Sign permits	500	1,216	716		
Total	3,500	6,653	3,153		
Investment Earnings		200,779	200,779		
Miscellaneous	72,141	124,378	52,237		
Total revenues	5,500,547	7,212,603	1,688,362		

	Final Budget	Actual	Variance Over/Under
Expenditures:		_	
General Government:			
Governing Body:			
Salaries and employee benefits	34,448	32,295	2,153
Operating expenses	328,300	325,245	3,055
Professional services	131,480	131,280	200
Total	494,228	488,820	5,408
Administration:			
Salaries and employee benefits	295,340	248,769	46,571
Operating expenses	16,650	12,204	4,446
Professional services	21,950	21,931	19
Capital outlay	25,100	24,972	128
Total	359,040	307,876	51,164
Finance:			
Salaries and employee benefits	186,224	141,453	44,771
Operating expenses	14,200	8,414	5,786
Professional services	9,000	5,097	3,903
Total	209,424	154,964	54,460
Billing:			
Salaries and employee benefits	68,878	51,253	17,625
Operating expenses	8,500	2,760	5,740
Total	77,378	54,013	23,365
Legal and Election:			
Operating expenses	10,000	2,632	7,368
Professional services	75,000	47,740	27,260
Total	85,000	50,372	34,628
Facilities:			
Salaries and employee benefits	120,931	81,670	39,261
Operating expenses	178,333	152,006	26,327
Professional services	9,700	10,157	(457)
Capital outlay	2,565	67,972	(65,407)
Total	311,529	311,805	(276)

	Final Budget	Actual	Variance Over/Under
Information Technology:			
Operating expenses	38,680	30,896	7,784
Professional services	21,390	19,808	1,582
Capital outlay	29,000	24,083	4,917
Total	89,070	74,787	14,283
Total general government	1,625,669	1,442,637	183,032
Public Safety:			
Police:			
Salaries and employee benefits	1,531,648	1,240,726	290,922
Operating expenses	197,389	145,264	52,125
Capital outlay	206,542	195,632	10,910
Total	1,935,579	1,581,622	353,957
Fire:			
Salaries and employee benefits	824,073	712,349	111,724
Operating expenses	299,069	257,813	41,256
Capital outlay	28,467	<u>-</u>	28,467
Total	1,151,609	970,162	181,447
Total public safety	3,087,188	2,551,784	535,404
Transportation:			
Streets and Highways:			
Salaries and employee benefits	253,470	223,237	30,233
Operating expenses	232,154	157,916	74,238
Capital outlay	129,307	43,717	85,590
Total	614,931	424,870	190,061
Total transportation	614,931	424,870	190,061
Planning and Economic Development:			
Salaries and employee benefits	190,296	155,426	34,870
Operating expenses	10,450	7,358	3,092
Organization contributions	140,000	191,569	(51,569)
Total	340,746	354,353	(13,607)

	Final Budget	Actual	Variance Over/Under
Festivals and Events:			
Operating expenses	113,700	92,931	20,769
Total planning and economic development	454,446	447,284	7,162
Debt Service:			
Principal retirement	233,178	210,806	22,372
Interest and fees	17,155	17,155	
Total debt service	250,333	227,961	22,372
Contingency	20,000		20,000
Total expenditures	6,052,567	5,094,536	958,031
Revenues over (under) expenditures	(552,020)	2,118,067	730,331
Other Financing Sources (Uses):			
Appropriated fund balance	424,118	-	424,118
Transfer in	127,902	40,402	87,500
Subscription liabilities issued		66,607	(66,607)
Total other financing sources (uses)	552,020	107,009	445,011
Net change in fund balance	\$ -	2,225,076	\$ 2,225,076
Fund Balance:			
Beginning of year - July 1		5,975,393	
End of year - June 30		\$ 8,200,469	

## CORONAVIRUS STATE AND LOCAL FISCAL RECOVERY SPECIAL REVENUE FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL

FROM INCEPTION AND FOR THE YEAR ENDED JUNE 30, 2023

	Project Authorization		Prior Years		Current Year		Total to Date		Variance ver/Under_
Revenues: Restricted intergovernmental revenues:									_
CSLRF grant	\$	1,308,253	\$ 70,871	\$	409,721	\$	480,592	\$	(827,661)
Revenues over (under) expenditures		1,308,253	70,871		409,721		480,592		(827,661)
Other Financing Sources (Uses): Transfers from (to) other funds:		(1.200.252)	(70.971)		(400.721)		(400,502)		927.661
Operating transfers (to) other funds		(1,308,253)	 (70,871)	_	(409,721)	_	(480,592)		827,661
Net change in fund balance	\$	_	\$ 	\$		\$		\$	<u>-</u>

## CONSTRUCTION OF FIRE SUBSTATION CAPITAL PROJECT FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL

FROM INCEPTION AND FOR THE YEAR ENDED JUNE 30, 2023

			Actual						
	Project Authorization	Prior Years	Current Year	Total to Date	Variance Over/Under				
Revenues:									
Restricted intergovernmental revenues:									
NCDOT grant	\$ -	\$ 25,000	\$ -	\$ 25,000	\$ 25,000				
Expenditures:									
Construction	420,951	419,019		419,019	(1,932)				
Revenues over (under) expenditures	(420,951)	(394,019)		(394,019)	26,932				
Other Financing Sources (Uses):									
Appropriated fund balance	5,981	-	-	-	(5,981)				
Transfers from General Fund	19,019	-	-	-	(19,019)				
Transfers to General Fund	(5,981)	-	(5,981)	(5,981)	-				
Proceeds from Debt	401,932	400,000		400,000	(1,932)				
Total other financing sources (uses)	420,951	400,000	(5,981)	394,019	(26,932)				
Net change in fund balance	<u>\$</u>	\$ 5,981	\$ (5,981)	<u>\$</u>	\$ -				

ENTERPRISE FUND - WATER AND SEWER FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP) FOR THE YEAR ENDED JUNE 30, 2023

	Budget			Actual	Variance Over/Under		
Operating Revenues:							
Charges for services:							
Water and sewer charges	\$	3,640,000	\$	4,523,225	\$	883,225	
Water and sewer taps		27,400		61,501		34,101	
Availability fees		20,700		45,950		25,250	
Dumping fees		75,000		138,130		63,130	
Reconnections		15,000		23,000		8,000	
Total operating revenues		3,778,100		4,791,806		1,013,706	
Non-Operating Revenues:							
Investment earnings		-		81,294		81,294	
Macon County appropriations		43,500		43,464		(36)	
Other revenues		2,536		36,167		33,631	
Total non-operating revenues		46,036		160,925		114,889	
Total revenues		3,824,136		4,952,731		1,128,595	
Expenditures:							
Water and Sewer Operations:							
Salaries and employee benefits		1,585,600		1,360,586		225,014	
Utilities		250,000		229,990		20,010	
Supplies		379,721		291,932		87,789	
Insurance and bonds		70,000		57,610		12,390	
Professional services		261,269		186,721		74,548	
Repairs and maintenance		307,457		178,350		129,107	
Miscellaneous		265,555		237,632		27,923	
Total water and sewer operations		3,119,602		2,542,821		576,781	
Capital Outlay:							
Water extensions		989,930		412,930		577,000	
Equipment		97,504		88,680		8,824	
Vehicles		35,494		32,132		3,362	
Other capital improvements		236,475		317,803		(81,328)	
Total capital outlay		1,359,403		851,545		507,858	
Debt Service:							
Principal retirement		930,756		912,106		18,650	
Interest		121,755		118,585		3,170	
Total debt service		1,052,511		1,030,691		21,820	
Total expenditures		5,531,516		4,425,057		1,106,459	

# ENTERPRISE FUND - WATER AND SEWER FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP) FOR THE YEAR ENDED JUNE 30, 2023

	Budget	Actual	Variance Over/Under
Revenues over (under) expenditures	(1,707,380)	527,674	2,235,054
Other Financing Sources (Uses):			
Transfer to other funds	(212,025)	(212,025)	-
Transfers in	375,300	375,300	-
Lease liabilities issued	-	236,608	236,608
Subscription liabilities issued	-	81,195	81,195
Appropriated fund balance	1,544,105		(1,544,105)
Total other financing sources (uses)	1,707,380	481,078	(1,226,302)
Revenues and other financing sources over			
(under) expenditures and other financing uses	<u>\$ -</u> <u>\$</u>	1,008,752	\$ 1,008,752
Reconciliation from Modified Accrual Basis to Full Accrual Basis:			
Revenues and other financing sources over (under) expenditures and other financing uses	9	1,008,752	
Reconciling items:	4	1,000,732	
Change in accrued vacation		155	
Capital outlay		851,545	
Payment of debt principal		912,106	
Change in net pension liability		(487,048)	
Deferred outflows of resources - pensions		145,891	
Deferred inflows of resources - pensions		277,227	
Change in accrued interest		(1,166)	
Change in deferred outflows of resources - OPEB		(40,766)	
Change in OPEB liability		90,557	
Intrafund transfers - capital projects		212,025	
Change in deferred inflows of resources - OPEB		(56,275)	
Depreciation/amortization		(771,331)	
Subscription liabilities issued		(81,195)	
Lease liabilities issued	-	(236,608)	
Change in net position	<u>\$</u>	1,823,869	

WATER AND SEWER CAPITAL PROJECT FUND SCHEDULE OF REVENUES AND EXPENDITURES -BUDGET AND ACTUAL FROM INCEPTION AND FOR THE YEAR ENDED JUNE 30, 2023

			Actual						
	Project Authorization		Prior Current Years Year		Total To Date		Variance Over/Under		
Revenues:									
Restricted intergovernmental:									
Restricted intergovernmental	\$	820,000	\$ 33,749	\$		\$	33,749	\$	(786,251)
Expenditures:									
Clyde Street Waterline Improvements		942,382			212,025		212,025		730,357
NCDOT - ROW Utility Re-location		121,000	 120,997				120,997		3
Total expenditures		1,063,382	 120,997		212,025		333,022		730,360
Revenues over (under) expenditures		(243,382)	(87,248)		(212,025)		(299,273)		(55,891)
Other Financing Sources (Uses):									
Transfer from other funds		243,382	 121,000		212,025		333,025		89,643
Revenues and other financing sources over									
(under) expenditures and other financing uses	\$		\$ 33,752	\$		\$	33,752	\$	33,752

### SCHEDULE OF AD VALOREM TAXES RECEIVABLE JUNE 30, 2023

Fiscal Year	I	collected Balance ly 1, 2022	nce		Collections nd Credits	Uncollected Balance June 30, 2023		
2022-2023	\$	_	\$	2,713,830	\$ 2,646,500	\$	67,330	
2021-2022		61,013		-	32,218		28,795	
2020-2021		27,308		-	11,204		16,104	
2019-2020		26,362		-	9,909		16,453	
2018-2019		24,888		-	9,316		15,572	
2017-2018		14,294		-	3,347		10,947	
2016-2017		8,775		-	1,408		7,367	
2015-2016		4,907		-	656		4,251	
2014-2015		5,096		-	967		4,129	
2013-2014		4,283		-	640		3,643	
2012-2013	-	3,492			 3,492			
Total	<u>\$</u>	180,418	\$	2,713,830	\$ 2,719,657		174,591	
Less: Allowance for uncollectib	ole ad valor	em taxes rece	ivable				(78,433)	
Ad valorem taxes receivable - r	net					\$	96,158	
Reconcilement with Revenues	<b>5:</b>							
Taxes - ad valorem						\$	2,725,786	
Releases, refunds, and other adj							11,373	
Amounts written off for tax year	ırs per statu	te of limitatio	ns				3,492	
Interest collected							(20,994)	
Total collections and credits						\$	2,719,657	

#### ANALYSIS OF CURRENT YEAR LEVY TOWN-WIDE LEVY FOR THE YEAR ENDED JUNE 30, 2023

							<b>Total Levy</b>			
	Town-Wide					Property Excluding Registered		Registered		
		Property Valuation	F	Rate		Amount of Levy	Motor Vehicles		Motor Vehicles	
Original Levy: Property taxed at current year's rate	\$	765,570,286	\$	0.35	\$	2,679,496	\$	2,504,882	\$	174,614
Discoveries		14,021,143		0.35		49,074		49,074		-
Releases		(4,211,429)		0.35	_	(14,740)		(14,740)		
Total property valuation	\$	775,380,000								
Net Levy						2,713,830		2,539,216		174,614
Uncollected taxes as of June 30, 2023						67,330		67,330		
<b>Current Year's Taxes Collected</b>					\$	2,646,500	\$	2,471,886	\$	174,614
<b>Current Levy Collection Percentage</b>						<u>97.52%</u>		<u>97.35%</u>		100.00%

#### DISCRETELY PRESENTED COMPONENT UNIT FRANKLIN TOURISM DEVELOPMENT AUTHORITY BALANCE SHEET JUNE 30, 2023

	_A	uthority
Assets:		
Cash and cash equivalents	\$	241,012
Accounts receivable		16,575
Total assets	\$	257,587
Liabilities and Fund Balance:		
Liabilities:		
Accounts payable and accrued liabilities	\$	1,250
Total liabilities		1,250
Fund Balance:		
Restricted for:		
Stabilization by state statute		16,575
Tourism		239,762
Total fund balance		256,337
Total liabilities and fund balance	\$	257,587

DISCRETELY PRESENTED COMPONENT UNIT FRANKLIN TOURISM DEVELOPMENT AUTHORITY SCHEDULE OF REVENUES AND EXPENDITURES -BUDGET AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2023

	Budget			Actual	Variance Over/Under		
Revenues:							
Occupancy tax revenues	\$	140,000	\$	197,494	\$	57,494	
Interest				5,740		5,740	
Total revenues		140,000		203,234		63,234	
Expenditures:							
Operating:							
Professional services		265,000		252,619		12,381	
Revenues over (under) expenditures		(125,000)		(49,385)		75,615	
Other Financing Sources (Uses):							
Fund balance appropriated		125,000				(125,000)	
Net change in fund balance	\$			(49,385)	\$	(49,385)	
Fund Balance:							
Beginning of year - July 1				305,722			
End of year - June 30			\$	256,337			



"A Professional Association of Certified Public Accountants and Management Consultants"

## Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

#### **Independent Auditor's Report**

To the Honorable Mayor and Town Council Town of Franklin, North Carolina

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Town of Franklin, North Carolina, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements, and have issued our report thereon dated September 27, 2023. Our report includes a reference to other auditors who audited the financial statements of the Town of Franklin ABC Board, as described in our report on the Town of Franklin's financial statements. The financial statements of the Town of Franklin ABC Board were not audited in accordance with *Government Auditing Standards*, and accordingly, this report does not include reporting on internal control over financial reporting or instances of reportable non-compliance associated with the Town of Franklin ABC Board.

#### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Town's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of the internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified a certain deficiency in internal control, described in the accompanying Schedule of Findings and Responses as item 2023-001 that we consider to be a material weakness.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Town of Franklin's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, non-compliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Town of Franklin's Response to Finding

Government Auditing Standards require the auditor to perform limited procedures on the Town's response to the finding identified in our audit and described in the accompanying Schedule of Findings and Responses. The Town's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Martin Starnes & Associates, CPAs, P.A.

Martin Starnes & associates, CPas, P.a.

Hickory, North Carolina

September 27, 2023

#### SCHEDULE OF FINDINGS AND RESPONSES FOR THE YEAR ENDED JUNE 30, 2023

#### 1. Summary of Auditor's Results

**Financial Statements** 

# Type of auditor's report issued on whether the financial statements audited were prepared in accordance to GAAP: Unmodified Unmodified Internal control over financial reporting: Material weakness(es) identified? Significant deficiency(ies) identified? Non-compliance material to financial statements noted? Yes X No

#### SCHEDULE OF FINDINGS AND RESPONSES FOR THE YEAR ENDED JUNE 30, 2023

#### 2. Findings Related to the Audit of the Basic Financial Statements

2023-001

#### **Material Weakness**

**Criteria:** Management should have a system in place to reduce the likelihood of errors in financial reporting.

**Condition:** A significant audit adjustment is a proposed correction of the basic financial statements that, in our judgment, may not have been detected except through our auditing procedures. The existence of such material adjustments indicates that the Town's system of controls did not detect and prevent such errors. We have provided management with a report of these adjustments.

**Effect:** Errors could occur in financial reporting. Financial reports used for budget monitoring throughout the year may not properly reflect account balances.

**Cause:** It was noted during testing that checks were being backdated to match the expense posting date, which resulted in accounts payable and cash to be understated.

**Recommendation:** Management should examine the adjustments required as a result of our audit and assess the cost versus benefit of improving the internal control system to prevent the adjustments in the future.

Views of Responsible Officials and Planned Corrective Action: Management concurs with the condition noted above. Please refer to the Corrective Action Plan of this report.



#### TOWN OF FRANKLIN

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## CORRECTIVE ACTION PLAN FOR THE YEAR ENDED JUNE 30, 2023

**Material Weakness:** 

Finding 2023-001:

Name of Contact Person: Sarah Bishop

**Corrective Action**: Management is in the process of evaluating our processes and are working to implement new Standard Operating Procedures for issuance of payment to avoid any errors in payment dates moving forward. We are also working with the accounting software technical team to try to change the operations of the software to disable the ability to change a payment date.

Proposed Completion Date: Immediately.

#### SCHEDULE OF PRIOR YEAR AUDIT FINDINGS FOR THE YEAR ENDED JUNE 30, 2023

None reported.